



Annual Comprehensive Financial Report

FISCAL YEAR ENDED JUNE 30, 2023



Headquarters in Los Altos, California

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Annual Comprehensive Financial Report

Fiscal Year Ended June 30, 2023

Midpeninsula Regional Open Space District

*Prepared by:
Finance and Administrative Services
Los Altos, California*



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Introductory Section

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Midpeninsula Regional Open Space District

Santa Clara County, California
Annual Comprehensive Financial Report
For the Year Ended June 30, 2023

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GENERAL MANAGER
Ana M. Ruiz

BOARD OF DIRECTORS
Craig Gleason
Yoriko Kishimoto
Jed Cyr
Curt Riffle
Karen Holman
Margaret MacNiven
Zoe Kersteen-Tucker

Midpeninsula Regional Open Space District
5050 El Camino Real
Los Altos, California 94022

December 13, 2023

Members of the Board of Directors and Midpen Constituents:

The Annual Comprehensive Financial Report (ACFR) of the Midpeninsula Regional Open Space District (District) for the year ended June 30, 2023, is hereby submitted.

The ACRF has been prepared by the Budget and Finance Department in compliance with the principles and standards for financial reporting promulgated by the Governmental Accounting Standards Board (GASB). The ACFR consists of District management's representations concerning the finances of the District and District management assumes full responsibility for completeness, accuracy of data, and fairness of presentation, including all footnotes and disclosures. Management believes the data presented are accurate in all material respects and that they are presented in a manner designed to fairly set forth the financial position and results of operations of the District.

The District's accounting records for governmental operations are maintained on a modified accrual basis, with the revenues being recorded when both measurable and available, and expenditures being recorded when the services or goods are received, and the liabilities are incurred.

District management has established a comprehensive framework of internal controls designed both to protect the District's assets from loss, theft, or misuse; and to compile sufficiently reliable information for the preparation of the District's financial statements in conformity with generally accepted accounting principles. Because the cost of internal controls should not outweigh their benefits, the District's designed its controls to provide reasonable, but not absolute, assurance that the financial statements will be free from material misstatement. The ACFR has been audited by the independent certified public accounting firm of Chavan & Associates, LLP. The independent certified public accounting firm has issued an unmodified opinion on the District's financial statements for the year ended June 30, 2023.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the financial statements. This letter of transmittal serves as a complement to the MD&A and should be read in conjunction with it.

MIDPENINSULA REGIONAL OPEN SPACE DISTRICT PROFILE

The Midpeninsula Regional Open Space District (the “District”) was formed in 1972 to acquire and preserve public open space land in northern and western portions of the County of Santa Clara. In June 1976, the southern and eastern portions of the County of San Mateo were annexed to the District. The District annexed three parcels located in the northern tip of Santa Cruz County in 1992, but the 1% *ad valorem* property tax is not levied on this land for the benefit of the District. In September 2004, the District completed the Coastside Protection Program, which extended the District boundaries to the Pacific Ocean in the County of San Mateo County, from the southern borders of the City of Pacifica to the San Mateo/Santa Cruz County line.

The District encompasses over 550 square miles of land located in the County of Santa Clara (approximately 200 square miles), the County of San Mateo (approximately 350 square miles) and the County of Santa Cruz County (approximately 2.6 square miles). The Counties of Santa Clara and San Mateo are referred to together as the “Counties”, and over 763,000 people live within the boundaries of the District.

The District has preserved over 70,000 acres of public land and manages 27 open space preserves within its mission *to acquire and preserve a regional greenbelt of open space land in perpetuity, protect and restore the natural environment, and provide opportunities for ecologically sensitive public enjoyment and education.*

A seven-member Board of Directors (Board), elected by individual ward, establishes policies for the District. Specifically, the Board sets general operating objectives for the District, authorized debt issuance, monitors financial and long-range planning, establishes policies governing conditions of employment, and sets policies to protect and enhance the natural and cultural resources of the District. Members of the Board of Directors are elected for staggered four-year terms. The Board appoints a General Manager to serve as the District’s chief executive officer. The General Manager provides direction and leadership to all District departments; and ensures that all District policies are implemented.

The District is a legally separate and fiscally independent entity from other government agencies which may also provide governmental services within the same geographic area. The ACFR includes all funds of the District. There are no separate or legal entities or component units included in the financial statements of the District. The District has a blended component unit included in the financial statements of the District. In 1996, the District and Santa Clara County established the Midpeninsula Regional Open Space District Financing Authority (Authority) to help the District finance improvements by buying land and building facilities in cooperation with the District. The President of the District’s Board of Directors is also the Chairperson of the Authority. Three District directors and a Supervisor from Santa Clara County are also on the Authority Board. In effect, the Authority operates in tandem with the District.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is, perhaps best understood when considered from the broader perspective of the environment in which the District operates.

State and Regional Economy

The updated UCLA Anderson Forecast (Anderson) released in October 2023 showed that the national economy will likely be weaker in 2024, though it does not expect the national economy to enter a recession. The Federal Reserve Bank (Fed) aggressive rate increases have slowed inflation but will also have an impact on growth in 2024.

Other factors that could impact the growth in 2024 include the outcomes of the national election, continued fears of government shutdowns, and geopolitical events. Anderson projects that California's economy will follow a similar pattern as that of the nations, weaker but no recession.

California's unemployment rate was forecast at 4.3% for the third quarter of 2023, projected to increase to 4.7% in 2024 and 4.6% in 2025, with employment growth rates to be 1.0% and 1.8%, respectively. California's economy is still growing faster than the rest of the U.S. economy.

In its most recent report for Fall 2023, Beacon Economics report shows that job growth in California is expanding but at a modest rate, approximately 2.5% growth since the start of the pandemic in early 2020. One key factor in constraining job growth is the continued housing shortage. Housing supply continues to lag, making California amongst the most expensive housing in the country. The Fed's interest rate increases have also contributed to both the housing shortage and affordability. There is optimism that the rate increases have slowed or come to an end as the Fed made no changes in their last two meetings. Starting in March of 2022, the interest rate has gone from nearly zero to 5.50%.

The District's boundaries encompass a large portion of the Silicon Valley, which continues to be the world's premier location for the technology industry with a long culture of entrepreneurship and innovation. The District typically derives nearly 90 percent of its total revenues from property taxes, with two-thirds of its general fund property tax revenue from Santa Clara County and one-third from San Mateo County.

The real estate market in both San Mateo and Santa Clara counties continue to demonstrate strong demand in both the residential and commercial sectors. For fiscal year 2022-23, the Santa Clara County Assessor's Office showed that the assessment roll increased by 7.5%, to a total of \$620 billion. Similarly, San Mateo County reported that the total value of assessed properties increased by 8.3% for FY 2022-23 to a record \$288 billion. Total assessments within the District's boundaries increased by 7.8% for FY 2022-23. Over the past 10 years, the District's general fund property tax revenues have increased by an annual average of nearly 8.0%.

While the assessed value continued to grow in both counties, headwinds in the real estate market continue with the increasing interest rates which directly impacts mortgage rates, leading to a decrease in the number of residential sales. Commercial real estate values remained stable despite the changes in work from home, but investment in new residential and commercial construction have decreased.

The District continues to develop prudent spending plans to ensure that the District has the necessary financial resources. The aforementioned housing affordability crisis and tight labor market continue to present challenges for hiring and retention of employees. The inflation rate for construction costs and materials for capital projects are still increasing more rapidly than general inflation and the labor market for construction workers remains very tight.

Major Initiatives

In the 2022-23 Fiscal year the District's achieved the completion of major projects and actions including the following:

- ❖ Purchased approximately 5,100-acres of the Cloverdale Ranch property located south of Pescadero from our nonprofit partner Peninsula Open Space Trust (POST), creating the District's 27th open space preserve. This property is comprised of coastal terraces near the ocean shore that rise eastward toward the upper forested slopes of the Santa Cruz mountains.

- ❖ Purchased POST's remaining undivided 33% interest in the 611-acre South Cowell Property, bringing District's undivided ownership interest to 87%. The purchase improves management and access to surrounding District lands, preserves grazing lands, protects the Lobitos Creek watershed and offers compatible trail use opportunities for planning the Purisima-to-the-Sea Trail.
- ❖ Purchased a 102-acre property from San Jose Water Company. This purchase fills an inholding, connects protected open space and wildlife corridors, and may provide future public access opportunities to the Cathedral Oaks portion of Sierra Azul Open Space Preserve.
- ❖ Conducted habitat assessments, rare plant surveys, live-trapping and genetic sampling were conducted to inform the development of a habitat and population management plan for the nearly extinct Santa Cruz kangaroo rat.
- ❖ Partnered with Santa Clara County Roads to hire wildlife crossing experts who prepared conceptual roadway structures. The structures aim to increase safety for the California newts as they migrate across the road annually. The District also applied for Wildlife Conservation Board funding to support the work.
- ❖ Installed three artificial nest cavities for purple martins and livestream cameras atop Mount Thayer. The wooden pole bird boxes, which differ from standard bird boxes, are a remarkable success and now serve as a model for purple martin nest box construction.
- ❖ Finalized the prescribed fire plan in partnership with Cal Fire. Staff are now working on conducting prescribed burns to implement the program to promote healthy, resilient, fire-adapted ecosystems.
- ❖ Started construction on the Alpine Regional Trail Improvement Project to correct localized erosion and slope stabilization issues and repurpose the former road alignment into a multiuse regional trail connection. The work involved repairing the southern portion of the dirt road from Page Mill Road to Meadow Trail for recreation, maintenance, patrol and private driveway access.
- ❖ Engaged stakeholder groups and completed feasibility and technical studies that identified a feasible highway crossing location and future parking expansion at the North Ridge parking area.
- ❖ Completed a multimodal access study for the Purisima Creek Redwoods Preserve. The Board approved the implementation of transportation demand management strategies to address parking and traffic issues, manage visitation and increase greener modes of transit to the preserve. Also completed feasibility studies for the Purisima-to-the-Sea Regional Trail and Verde Road Parking Area project.
- ❖ Installed new bike facilities and dynamic parking signage at Rancho San Antonio Preserve, published a parking status webpage, partnered with the City of Cupertino to pursue future bicycle improvements on Cristo Rey Drive and initiated a carpool lot pilot program.
- ❖ Went live with Tyler Munis Enterprise Resource Planning System that provides substantially more functionality than the current on-premises solution and enables paperless workflows.

Relevant Financial Policies

Budget Policy

The District follows best practices in budgeting, including: assessment of constituent needs, development of long range plans, adherence to budget preparation and adoption procedures, monitoring of performance, and adjustment of budget as required. The District budget is divided into four categories: Operating Budget, Capital Budget, Land and Associated Costs, and Debt Service. The budget is prepared and adopted on a cash-basis, whereas the annual financial statements are prepared on a modified accrual basis. The budget can be amended during the year, in

accordance with the Board Budget and Expenditure Policy which states that increases to any of the four budget categories must be approved by the Board.

Investment Policy

The District's Investment Policy is adopted annually, in accordance with State law. The policy provides guidance and direction for the prudent investment of District funds to safeguard the principal of invested funds and achieve a return on funds while ensuring the liquidity needs of the District. The ultimate goal is to maximize the efficiency of the District's cash management system, and to enhance the economic status of the District, while protecting its pooled cash.

The investment of funds is governed by the California Government Code Section 53601 et seq., and by California Government Code Section 53630 et seq. Funds on deposit in banks must be federally insured or collateralized in accordance with the provisions of California Government Code Section 53630 et seq.

Fund Balance Policy

The Board of Directors adopted the Fund Balance Policy in 2014, and updated the Policy in 2023 to achieve the following goals: provide adequate funding to meet the District's short-term and long-term plans; provide funds for unforeseen expenditures related to emergencies such as natural disasters; strengthen the District's financial stability against present and future uncertainties such as economic downturns and revenue shortfalls; and maintain an investment-grade bond rating. This policy has been developed with the counsel of the District's independent auditors, to meet the requirements of GASB 54.

The components of the District fund balances are as follows:

- **Non-Spendable** fund balance includes amounts that cannot be spent either because they are not in spendable form, e.g. prepaid insurance, or because of legal or contractual constraints. At all times, the District shall hold fund balance equal to the sum of its non-spendable assets.
- **Restricted** fund balance includes amounts that are constrained for specific purposes which are externally imposed by constitutional provisions, enabling legislation, creditors, or contracts.
- **Committed** fund balance includes amounts that are constrained for specific purposes that are internally imposed by the District Board of Directors. Funds spent from committed funds shall be reimbursed from the general fund within two years.
- **Assigned** fund balance includes amounts that are intended to be used for specific purposes that are neither restricted nor committed. Such amounts may be assigned by the General Manager if authorized by the Board of Directors to make such designations. Projects to be funded by assigned funds require the approval of the General Manager. Funds spent from assigned funds shall be reimbursed from the general fund within two years.
- **Unassigned** fund balance includes amounts within the general fund which have not been classified within the above categories. The Board shall designate the minimum amount of unassigned fund balance which is to be held in reserve in consideration of unanticipated events that could adversely affect the financial condition of the District and potentially jeopardize the continuation of necessary public services. The current minimum unassigned fund balance is 30% of the Budgeted General Fund Total Revenue.

Debt Management Policy

The Board of Directors adopted a debt management policy on July 12, 2017. The stated purpose of the Debt Management Policy is to establish the overall parameters for issuing, structuring and administering the debt of the

District in compliance with applicable federal and State securities laws. The Debt Management Policy was developed in conjunction with the policy for Initial and Continuing Disclosure Relating to Bond Issuances, with the latter ensuring that statements or releases of information to the public and investors relating to the finances of the District are complete, true and accurate in all material respects.

AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement to the District for its Annual Comprehensive Financial Report for the Fiscal Year Ended June 30, 2022. This was the sixth consecutive year that the District received this prestigious national award. The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting. To receive the award, the District must publish an Annual Comprehensive Financial Report that is easily readable and efficiently organized, and the contents of the report must conform to program standards and satisfy generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for one year. We believe that our current report continues to conform to the Certificate requirements, and we are submitting it to the GFOA for another award of the certificate.

ACKNOWLEDGEMENTS

The preparation of this Annual Comprehensive Financial Report could not have been completed without the efforts and contributions of its administrative staff, as well as other departments across the District. Management also wishes to acknowledge the invaluable assistance of Chavan & Associates, the District's independent auditors who contributed to the preparation of this Annual Comprehensive Financial Report.

Lastly, we wish to acknowledge the District's Board of Directors for their continued interest in support of the District's effort to improve and strengthen its financial operations and reporting.

Respectfully submitted,

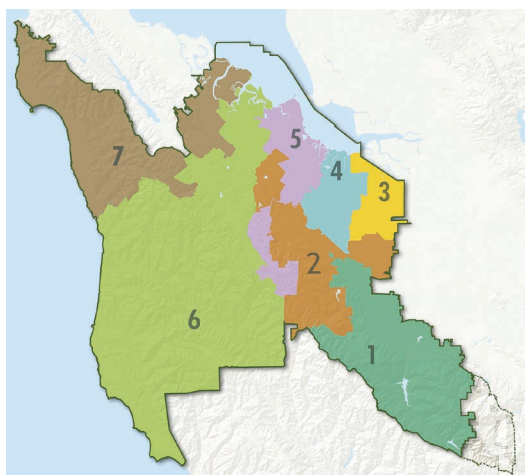
/s/Stefan Jaskulak

Stefan Jaskulak
Chief Financial Officer/
Director of Administrative Services

/s/ Ana Maria Ruiz

Ana Maria Ruiz
General Manager

Board of Directors and Management



District Wards



Left to right: Craig Gleason, Karen Holman, Margaret MacNiven, Zoe Kersteen-Tucker, Jed Cyr
Yoriko Kishimoto, Curt Riffle

Craig Gleason – Board Secretary	Ward 1: Cupertino, Lexington Hills, Los Gatos, Monte Sereno, Saratoga
Yoriko Kishimoto – Board President	Ward 2: Cupertino, Los Altos, Los Altos Hills, Loyola, Mountain View, Palo Alto, Stanford
Jed Cyr	Ward 3: Cupertino, Sunnyvale
Curt Riffle – Board Treasurer	Ward 4: Cupertino, Los Altos, Mountain View, Sunnyvale
Karen Holman	Ward 5: East Palo Alto, Menlo Park, Mountain View, Palo Alto, Sunnyvale
Margaret MacNiven – Board Vice President	Ward 6: Atherton, La Honda, Ladera, Loma Mar, Menlo Park, North Fair Oaks, Pescadero, Portola Valley, Redwood City, West Menlo Park, Woodside
Zoe Kersteen-Tucker	Ward 7: El Granada, Emerald Lake Hills, Half Moon Bay, Montara, Moss Beach, Redwood City, San Carlos, Woodside

Executive Management

Ana María Ruiz–General Manager
Hilary Stevenson–General Counsel
Mike Foster–Controller

Susanna Chan–Assistant General Manager/Project Planning and Delivery
Brian Malone–Assistant General Manager/Visitor and Field Services
Stefan Jaskulak–Chief Financial Officer/Director of Administrative Services

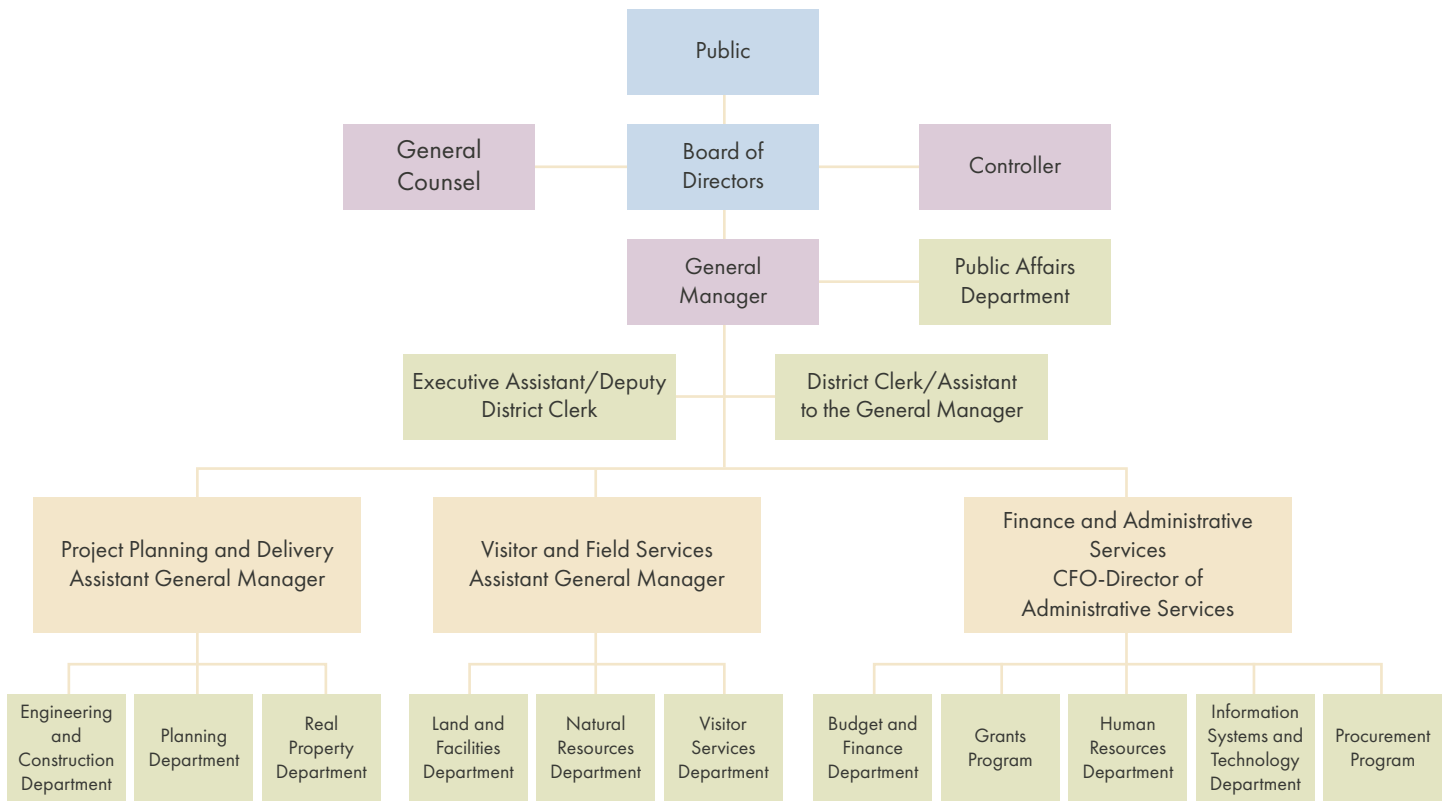
Mission Statement

To acquire and preserve a regional greenbelt of open space land in perpetuity, protect and restore the natural environment, and provide opportunities for ecologically sensitive public enjoyment and education.

Coastside Protection Mission Statement

To acquire and preserve in perpetuity open space land and agricultural land of regional significance, protect and restore the natural environment, preserve rural character, encourage viable agricultural use of land resources, and provide opportunities for ecologically sensitive public enjoyment and education.

Organizational Chart



Midpen At-A-Glance



Regional Map

Midpeninsula Regional Open Space District



Preserve

Protect

Restore

Educate

Enjoy



- | | | | | |
|----------------------------|---------------------|----------------------------|--|------------------|
| 1 Bear Creek Redwoods | 7 Fremont Older | 13 Picchetti Ranch | 19 Saratoga Gap | 25 Thornewood |
| 2 Cloverdale Ranch | 8 La Honda Creek | 14 Pulgas Ridge | 20 Sierra Azul | 26 Tunitas Creek |
| 3 Coal Creek | 9 Long Ridge | 15 Purisima Creek Redwoods | 21 Skyline Ridge | 27 Windy Hill |
| 4 El Corte de Madera Creek | 10 Los Trancos | 16 Rancho San Antonio | 22 St. Joseph's Hill | |
| 5 El Sereno | 11 Miramontes Ridge | 17 Ravenswood | 23 Stevens Creek Shoreline Nature Area | |
| 6 Foothills | 12 Monte Bello | 18 Russian Ridge | 24 Teague Hill | |



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Midpeninsula Regional Open Space District
California**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2022

Christopher P. Morill

Executive Director/CEO



Financial Section



INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
of the Midpeninsula Regional Open Space District
Los Altos, California

Report on the Financial Statements

Opinion

We have audited the accompanying financial statements of the governmental activities and each major fund for Midpeninsula Regional Open Space District (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of June 30, 2023, and the respective changes in financial position and for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

District management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will



always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAGAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information for the general fund, schedule of pension plan contributions, schedule of net pension liability proportionate share, schedule of contributions for postemployment benefits, and schedule of changes in net OPEB liability, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The schedule of program expenditures for the Measure AA Bond Program, schedules, and other information listed in the supplementary information section of the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The schedule of program expenditures for the Measure AA Bond Program has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of program expenditures for the Measure AA Bond Program is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory, budgetary comparison information for the capital projects funds and the debt service fund, and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

C & A LLP

December 6, 2023
Morgan Hill, California



Management's Discussion and Analysis

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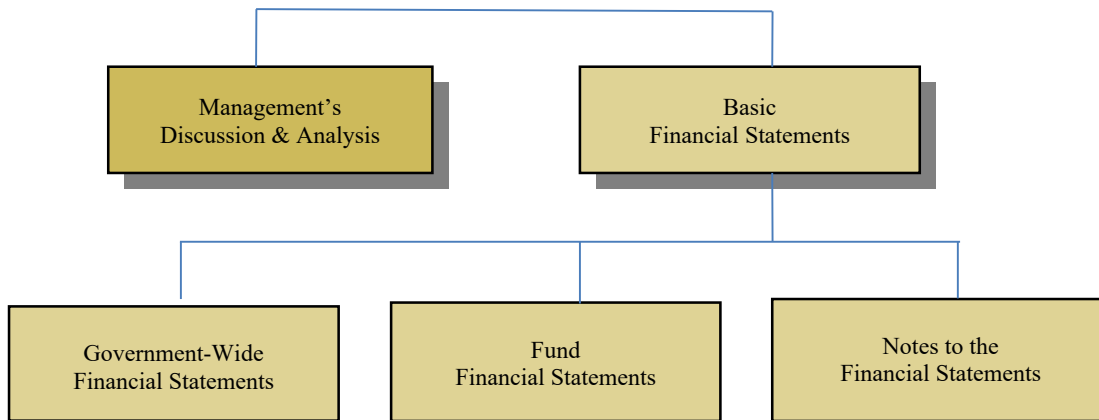
Midpeninsula Regional Open Space District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

INTRODUCTION

The purpose of the Management's Discussion and Analysis (MD&A) is to present a discussion and analysis of the District's financial performance during the year ended on June 30, 2023. This report will (1) focus on significant financial issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position, (4) identify any individual fund issues or concerns, and (5) provide descriptions of significant asset and debt activity. This information, presented in conjunction with the annual Basic Financial Statements, is intended to provide a comprehensive understanding of the District's operations and financial standing.

Required Components of the Annual Financial Report



OVERVIEW AND USE OF THE FINANCIAL STATEMENTS

This annual report consists of a series of basic financial statements and notes. The statements are organized so the reader can understand the District as an entire operating entity by providing an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities is comprised of the government-wide financial statements and provides information about the activities of the District as a whole, presenting both an aggregate view of the District's finances as well as a longer-term view of those finances. Fund Financial Statements provide the next level of detail. For governmental funds, these statements reflect how services were financed in the short-term as well as what remains for future spending. The Basic Financial Statements also include notes that explain some of the information in the financial statements and provide more detailed data.

The full annual financial report is a product of three separate parts: the basic financial statements, supplementary information, and this section, the Management's Discussion and Analysis. The three sections together provide a comprehensive financial overview of the District. The basic financials are comprised of two kinds of statements that present financial information from different perspectives, government-wide and fund statements.

- Government-wide financial statements, which comprise the first two statements, provide both short-term and long-term information about the District's overall financial position.
- Individual parts of the District, which are reported as fund financial statements, focus on reporting the District's operations in more detail. These fund financial statements comprise the remaining statements.
- Notes to the financial statements, provide more detailed data and provide explanations to some of the information in the statements. The required supplementary information section provides further explanations and additional support for the financial statements.

Midpeninsula Regional Open Space District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

GOVERNMENT-WIDE FINANCIAL STATEMENTS - STATEMENT OF NET POSITION AND THE STATEMENT OF ACTIVITIES

The view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during the fiscal year 2022-2023. The Statement of Net Position and the Statement of Activities answers this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting practices used by most private-sector companies. This basis of accounting takes into account all of the current year revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, whether the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include the District's property tax base, current property tax laws in California restricting revenue growth, facility conditions and other factors.

In the Statement of Net Position and the Statement of Activities, the District reports governmental activities which reflect the District's programs and services. The District does not have any business type activities.

FINANCIAL HIGHLIGHTS

As the overall economy continued to grow throughout the Silicon Valley, the District witnessed further strong growth in the assessed valuation of both secured and unsecured property within its boundaries. The 2022-23 assessed valuation reports released in August 2022 showed District-wide assessed values increasing by 7.8% (7.5% in Santa Clara and 8.3% in San Mateo) over the prior year. The District received 65% of its tax revenue from Santa Clara County and 35% from San Mateo County.

Other financial highlights included:

- Tax revenue related to the GO bonds amounted to \$5.4 million.
- Purchases of \$27 million in land and associated structures funded through bonds, taxes and grants.
- The District recorded deferred outflows of resources of \$17.8 million and deferred inflows of resources of \$8.8 million as required by GASB 68 and GASB 75 for pension and other postemployment benefit accounting and reporting. Deferred outflows of resources are technically not assets but increase the Statement of Net Position similar to an asset and deferred inflows of resources are technically not liabilities but decrease the Statement of Net Position similar to liabilities. See Note 1 in the notes to financial statements for a definition.
- The District's Section 115 irrevocable trust for pension liabilities held with the Public Agency Retirement Services (PARS) had a value of \$9.4 million at year end.
- The District's net other postemployment benefits plan liability was \$353,075.

The assets and deferred outflows of resources of the District exceeded liabilities and deferred inflows of resources at the close of the 2023 fiscal year by \$489.2 million. Of this total net position, \$435.1 million, or 89%, was the District's net investment in capital assets (capital assets net of related debt).

Midpeninsula Regional Open Space District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

Fund Financial Statements

Fund financial reports provide detailed information about the District's major funds. The District uses one operating fund, the General Fund, to account for a multitude of financial transactions, two capital project funds to account for capital projects, and one debt service fund to account for debt service payments.

Governmental Funds

The General Fund is a governmental fund type and is reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

THE DISTRICT AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the District as a whole. Table 1 provides a summary of the District's net position as compared to last period:

Table 1 - Summary of Statement of Net Position				
	2023	2022	Change	Percentage Change
Assets				
Current Assets	\$ 102,598,097	\$ 96,769,091	\$ 5,829,006	6.02%
Other Noncurrent Assets	6,280,842	5,765,653	515,189	8.94%
Capital Assets	591,127,410	569,722,079	21,405,331	3.76%
Total Assets	\$ 700,006,349	\$ 672,256,823	\$ 27,749,526	4.13%
Total Deferred Outflows of Resources	\$ 17,834,932	\$ 11,587,103	\$ 6,247,829	53.92%
Liabilities				
Current Liabilities	\$ 14,266,327	\$ 19,578,674	\$ (5,312,347)	-27.13%
Noncurrent Liabilities	205,636,029	206,843,174	(1,207,145)	-0.58%
Total Liabilities	\$ 219,902,356	\$ 226,421,848	\$ (6,519,492)	-2.88%
Total Deferred Inflows of Resources	\$ 8,770,006	\$ 10,906,896	\$ (2,136,890)	-19.59%
Net Position				
Net Investment in Capital Assets	\$ 435,082,792	\$ 409,656,415	\$ 25,426,377	6.21%
Restricted	4,344,981	6,192,426	(1,847,445)	-29.83%
Unrestricted	49,741,146	30,666,341	19,074,805	62.20%
Total Net Position	\$ 489,168,919	\$ 446,515,182	\$ 42,653,737	9.55%

Total net position increased by \$42.6 million, as revenues exceeded expenses. Current assets increased mainly due to an increase in cash and investments of \$5.9 million. Capital assets increased by \$21.4 million mostly from the purchase and donation of land and related infrastructure. Principal payments on outstanding bonds and promissory notes were the main reason for the \$1.2 million decrease in noncurrent liabilities. Current liabilities decreased by \$5.3 million because of a \$4.2 million decrease to accounts payable.

Midpeninsula Regional Open Space District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Table 2 shows the changes in net position for 2023 as compared to period 2022.

Table 2 - Summary of Changes in Net Position					
	2023	2022	Change	Percentage Change	
Revenues					
Program revenues	\$ 14,560,589	\$ 5,374,343	\$ 9,186,246	170.93%	
General revenues:					
Property taxes	69,718,892	64,409,628	5,309,264	8.24%	
Investment earnings (losses)	2,330,570	(896,478)	3,227,048	-359.97%	
Miscellaneous	8,551,703	838,531	7,713,172	919.84%	
Total Revenues	95,161,754	69,726,024	25,435,730	36.48%	
Program Expenses					
Land preservation	45,381,595	31,358,207	14,023,388	44.72%	
Interest	7,126,422	7,930,168	(803,746)	-10.14%	
Total Expenses	52,508,017	39,288,375	13,219,642	33.65%	
Change in Net Position	42,653,737	30,437,649	12,216,088	40.13%	
Adjustments to Beginning Net Position	-	633,030	(633,030)	100.00%	
Beginning Net Position	446,515,182	415,444,503	31,070,679	7.48%	
Ending Net Position	\$ 489,168,919	\$ 446,515,182	\$ 42,653,737	9.55%	

There was a surplus change in net position of \$42.6 million, as revenues exceeded expenses. Property taxes increased because property values in Santa Clara and San Mateo Counties increased during the assessment period by approximately 3%. Expenses increased mostly because of higher pension and OPEB expenses from valuation adjustments and benefits payments.

THE DISTRICT'S FUND BALANCE

Table 3 provides an analysis of the District's fund balances and the total change in fund balances from the prior year.

Table 3 - Summary of Fund Balance (All Governmental Funds)						
	2023				2022	Percentage Change
	General Fund	Measure AA Capital Projects Fund	Debt Service Fund	Total		
Nonspendable for prepaid expenditure	\$ 393,347	\$ -	\$ -	\$ 393,347	\$ 257,186	53%
Nonspendable for leases receivable	737,969	-	-	737,969	582,423	27%
Restricted for debt service	-	-	2,712,945	2,712,945	4,148,795	-35%
Restricted for Measure AA Projects	-	9,940,738	-	9,940,738	19,530,564	-49%
Restricted for Hawthorn maintenance	1,632,036	-	-	1,632,036	1,428,333	14%
Restricted for pension	9,374,376	-	-	9,374,376	6,920,266	35%
Committed for infrastructure	21,525,087	-	-	21,525,087	8,135,087	165%
Committed for equipment replacement	4,000,000	-	-	4,000,000	4,000,000	0%
Committed for capital maintenance	9,500,000	-	-	9,500,000	8,250,000	15%
Committed for future acquisitions and capital projects	16,600,000	-	-	16,600,000	15,100,000	10%
Committed for promissory note	-	-	-	-	1,500,000	-100%
Assigned for ongoing projects	1,266,474	-	-	1,266,474	1,266,474	0%
Unassigned	22,226,904	-	-	22,226,904	19,263,060	15%
Total Fund Balance	\$ 87,256,193	\$ 9,940,738	\$ 2,712,945	\$ 99,909,876	\$ 90,382,188	11%

Midpeninsula Regional Open Space District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

In accordance with the District's thirty-year strategic plan, the Board of Directors committed \$16.6 million in 2023 for future acquisitions and capital projects. This reserve was for infrastructure, equipment replacement, and capital maintenance. See Note 1 in the notes to the basic financial statements of the audit report for a description of each commitment.

The fund balances restricted for debt service in the Debt Service Fund and Measure AA Capital Projects decreased by 35% and 49%, respectively due to debt service payments in the Debt Service Fund and on-going capital projects in the Measure AA fund during the year ended June 30, 2023. The fund balance restricted for pensions in the General Fund increased by 35% as the District made additional contributions to the PARS section 115 trust for future pension payments.

GENERAL FUND BUDGETING HIGHLIGHTS

The District's budget is prepared according to California law and in the modified accrual basis of accounting.

During the course of 2023, the District revised its General Fund budget, which resulted in a decrease in budgeted expenditures of \$1.1 million from the original to final budget. The budgeted revenue was revised from \$65.9 million to \$67.6 million due to an increase in property taxes, investment income and grant revenues.

A summary of the original and final budget is presented below:

Table 4 - Summary of Original to Final Budgets					
	Original Budget	Final Budget	Change	Actuals	Final Budget vs. Actuals
Revenues					
Property taxes	\$ 62,404,000	\$ 63,356,000	\$ 952,000	\$ 64,364,299	\$ 1,008,299
Grant revenues	668,294	926,859	258,565	717,159	(209,700)
Property management	2,010,327	1,910,327	(100,000)	1,875,271	(35,056)
Investment earnings	701,000	1,330,000	629,000	1,698,044	368,044
Other revenues	100,000	116,073	16,073	400,617	284,544
Total Revenues	65,883,621	67,639,259	1,755,638	69,055,390	1,416,131
Expenditures					
Salaries and employee benefits	30,815,915	30,314,557	(501,358)	28,981,780	1,332,777
Services and supplies	12,383,387	11,810,000	(573,387)	10,145,393	1,664,607
Capital outlay	-	-	-	-	-
Total Expenses	43,199,302	42,124,557	(1,074,745)	39,127,173	2,997,384
Excess of Revenues over Expenditures	22,684,319	25,514,702	680,893	29,928,217	4,413,515
Sale of Property	-	10,400,000	10,400,000	10,400,000	-
Transfers in (out)	-	-	-	(19,774,853)	(19,774,853)
Net Change in Fund Balance	\$ 22,684,319	\$ 35,914,702	\$ 11,080,893	\$ 20,553,364	\$ (15,361,338)

Total actual revenue was 1.4 million more than the final budget. Increased property tax revenues, other revenue, and investment income were the main cause of the revenue surplus. Overall expenditures were \$3 million below the final budget. Salary expenditures were \$1.3 million below budget and services and supplies were \$1.6 million under budget due to delays and deferrals of programmatic projects.

Midpeninsula Regional Open Space District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

CAPITAL ASSETS

Table 5 shows 2023 capital asset balances as compared to 2022.

Table 5 - Summary of Capital Assets Net of Depreciation					
	2023	2022	Change	Percentage Change	
Land	\$ 474,161,844	\$ 458,452,663	\$ 15,709,181	3.43%	
Construction-in-Progress	51,528,377	44,965,483	6,562,894	14.60%	
Structure and Improvements	19,695,492	20,875,315	(1,179,823)	-5.65%	
Infrastructure	43,599,523	43,666,967	(67,444)	-0.15%	
Equipment	1,465,254	1,196,771	268,483	22.43%	
Vehicles	676,920	564,880	112,040	19.83%	
Total Capital Assets - Net	\$ 591,127,410	\$ 569,722,079	\$ 21,405,331	3.76%	

Additional details and information on capital asset activity is described in the notes to the financial statements, note 5.

LONG TERM LIABILITIES

Table 6 summarizes the changes in long-term liabilities from 2023 to 2022.

Table 6 - Summary of Long-term Liabilities					
	2023	2022	Change	Percentage Change	
Promissory Notes	\$ 33,114,343	\$ 35,849,625	\$ (2,735,282)	-7.63%	
Bonds	160,209,473	174,623,807	(14,414,334)	-8.25%	
Net Pension Liability	17,384,921	3,567,573	13,817,348	387.30%	
Net OPEB Liability (Asset)	353,075	(615,298)	968,373	274.27%	
Compensated Absences	3,436,300	3,296,796	139,504	4.23%	
Total Long-term Liabilities	\$ 214,498,112	\$ 216,722,503	\$ (2,224,391)	-1.03%	

Additional detail and information on long-term liabilities activity is described in the notes to the financial statements, note 6.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Board of Directors adopted the District's budget for fiscal year 2023-2024 on June 14, 2023. This budget assumes \$83.7 million in revenues and a growth in general fund property tax income of 6.6% over the prior year's adopted budget. This budget funds \$27.7 million of capital spending, of which \$12.8 million is expected to qualify for reimbursement from Measure AA GO bond funds. General Fund operating expenditures are budgeted at \$41.5 million, a 6.3% increase over the prior year's adopted budget. Debt service is budgeted at \$14.2 million, with \$5.3 million related to the Measure AA general obligation bonds. If all revenues, expenditures (including debt service) occur as budgeted, the District's overall cash balances would increase by approximately \$0.1 million.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, parents, participants, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Administrative Office, Midpeninsula Regional Open Space District, 5050 El Camino Real, Los Altos, California 94022.



Basic Financial Statements

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GOVERNMENT-WIDE STATEMENTS

Statement of Net Position and Statement of Activities

The Statement of Net Position and the Statement of Activities summarize the entire District's financial activities and financial position. They are prepared on the same basis as is used by most businesses, which means they include all the District's assets and all its liabilities, as well as all its revenues and expenses. This is known as the full accrual basis. The effect of all of the District's transactions is taken into account, regardless of whether or when cash changes hands, but all material internal transactions between District funds have been eliminated.

The Statement of Net Position reports the difference between the District's total assets and the District's total liabilities, including all the District's capital assets and all its long-term debt. The Statement of Net Position presents information in a way that focuses the reader on the composition of the District's net position, by subtracting total liabilities from total assets.

The Statement of Net Position summarizes the financial position of all of the District's Governmental Activities in a single column. The District's Governmental Activities include the activities of its General Fund, along with all its Special Revenue Funds, Capital Projects Funds, and Debt Service Funds.

The Statement of Activities reports increases and decreases in the District's net position. It is also prepared on the full accrual basis, which means it includes all the District's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, available revenues and measurable expenditures.

The Statement of Activities presents the District's expenses first, listed by program. Program revenues – that is, revenues which are generated directly by these programs - are then deducted from program expenses to arrive at the net expense of each governmental program. The District's general revenues are then listed in the Governmental Activities and the Change in Net Position is computed and reconciled with the Statement of Net Position.

Both these Statements include the financial activities of the District and the Midpeninsula Regional Open Space District Financing Authority. This entity is legally separate but is a component unit of the District because it is controlled by the District, which is financially accountable for the Authority's activities.

Midpeninsula Regional Open Space District

Statement of Net Position

June 30, 2023

Assets

Current assets:

Cash and investments	\$ 101,934,965
Accounts receivable:	
Interest	32,377
Other	197,302
Taxes receivable	221
Other current assets	433,232
Total current assets	<u>102,598,097</u>

Noncurrent assets:

Leases receivable	5,956,769
Notes receivable	64,200
Unamortized issuance costs	259,873
Non-depreciable capital assets	525,690,221
Capital assets, net of depreciation	65,437,189
Total noncurrent assets	<u>597,408,252</u>

Total Assets

\$ 700,006,349

Deferred Outflows of Resources

OPEB adjustments	\$ 868,564
Pension adjustments	10,701,460
Deferred loss on early retirement of long-term deb	6,264,908

Total Deferred Outflows of Resource:

\$ 17,834,932

Liabilities

Current liabilities:

Accounts payable	\$ 1,917,150
Deposits payable	329,094
Payroll and other liabilities	1,179,946
Accrued interest	1,978,054
Current portion of long-term liabilities:	8,862,083
Total current liabilities	<u>14,266,327</u>

Noncurrent liabilities:

Long-term liabilities - net of current portion	205,636,029
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Total Liabilities

\$ 219,902,356

Deferred Inflows of Resources

Leases receivable deferral:	\$ 5,218,800
OPEB adjustments	691,633
Pension adjustments	2,859,573

Total Deferred Inflows of Resource:

\$ 8,770,006

Net Position

Net investment in capital assets

\$ 435,082,792

Restricted for:

Debt service	2,712,945
Hawthorne maintenance	1,632,036
Total restricted	<u>4,344,981</u>

Unrestricted

49,741,146

Total Net Position

\$ 489,168,919

The notes to the financial statements are an integral part of this statement.

Midpeninsula Regional Open Space District

Statement of Activities

For the Fiscal Year Ended June 30, 2023

		Program Revenues		Net (Expense)
			Capital	Revenue and
	Expenses	Charges for	Grants and	Changes in
		Services	Contributions	Net Position
Governmental activities:				
Land preservation	\$ 45,381,595	\$ 1,875,271	\$ 12,685,318	\$ (30,821,006)
Interest and fiscal charges	7,126,422	-	-	(7,126,422)
Total governmental activities	<u>\$ 52,508,017</u>	<u>\$ 1,875,271</u>	<u>\$ 12,685,318</u>	<u>(37,947,428)</u>
General revenues and special item:				
Property taxes				69,718,892
Investment earnings (losses)				2,330,570
Other revenues				396,800
Total general revenues				<u>72,446,262</u>
Special item - gain on disposal of capital assets				8,154,903
Total general revenues and special item				<u>80,601,165</u>
Change in net position				42,653,737
Net position beginning				<u>446,515,182</u>
Net position ending				<u>\$ 489,168,919</u>

The notes to the financial statements are an integral part of this statement.

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FUND FINANCIAL STATEMENTS

MAJOR GOVERNMENTAL FUNDS

The funds described below were determined to be Major Funds by the District.

Fund Title	Fund Description
General Fund	The fund is the general operating fund of the District. It is used to account for all financial resources. The major revenue sources for this fund are property taxes, grant revenues and interest income. Expenditures are made for land preservation and other operating expenditures.
Measure AA Capital Projects Fund	This fund is used to account for resources from bond proceeds and expenditures for capital projects related to the Measure AA GO Bond.
GF Capital Projects Fund	This fund is used to account for expenditures for capital projects not related to any other capital projects funds.
Debt Service Fund	This fund is used to account for accumulation of resources for, and the payment of long-term debt principal, interest and related costs. Resources are provided by General Fund transfers and interest income on unspent funds.

Midpeninsula Regional Open Space District

Balance Sheet
Governmental Funds
June 30, 2023

	General Fund	Measure AA Capital Projects Fund	GF Capital Projects Fund	Debt Service Fund	Total Governmental Funds
Assets					
Cash and investments	\$ 86,518,506	\$ 10,706,188	\$ 4	\$ 4,710,267	\$ 101,934,965
Receivables:					
Interest	32,377	-	-	-	32,377
Other	197,302	-	-	-	197,302
Taxes receivable	221	-	-	-	221
Other current assets	433,232	-	-	-	433,232
Due from other funds	9,160,963	4,065,705	206,136	-	13,432,804
Leases receivable	5,956,769	-	-	-	5,956,769
Notes receivable	64,200	-	-	-	64,200
Total Assets	<u>\$ 102,363,570</u>	<u>\$ 14,771,893</u>	<u>\$ 206,140</u>	<u>\$ 4,710,267</u>	<u>\$ 122,051,870</u>
Liabilities					
Liabilities:					
Accounts payable	\$ 1,053,665	\$ 657,345	\$ 206,140	\$ -	\$ 1,917,150
Deposits payable	329,094	-	-	-	329,094
Due to other funds	7,291,202	4,144,280	-	1,997,322	13,432,804
Payroll and other liabilities	1,150,416	29,530	-	-	1,179,946
Total Liabilities	<u>9,824,377</u>	<u>4,831,155</u>	<u>206,140</u>	<u>1,997,322</u>	<u>16,858,994</u>
Deferred Inflows of Resources					
Leases receivable	5,218,800	-	-	-	5,218,800
Unavailable revenues	64,200	-	-	-	64,200
	<u>5,283,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,283,000</u>
Fund Balance					
Nonspendable:					
Leases receivable	737,969	-	-	-	737,969
Prepaid expenditures	393,347	-	-	-	393,347
Restricted for:					
Debt service	-	-	-	2,712,945	2,712,945
Measure AA capital projects	-	9,940,738	-	-	9,940,738
Hawthorn maintenance	1,632,036	-	-	-	1,632,036
Pension	9,374,376	-	-	-	9,374,376
Committed for:					
Infrastructure	21,525,087	-	-	-	21,525,087
Equipment replacement	4,000,000	-	-	-	4,000,000
Capital maintenance	9,500,000	-	-	-	9,500,000
Future acquisitions and capital projects	16,600,000	-	-	-	16,600,000
Promissory note	-	-	-	-	-
Assigned for:					
Ongoing Projects	1,266,474	-	-	-	1,266,474
Unassigned	22,226,904	-	-	-	22,226,904
Total Fund Balance	<u>87,256,193</u>	<u>9,940,738</u>	<u>-</u>	<u>2,712,945</u>	<u>99,909,876</u>
Total Liabilities, Deferred Inflow: of Resources, and Fund Balance	<u>\$ 102,363,570</u>	<u>\$ 14,771,893</u>	<u>\$ 206,140</u>	<u>\$ 4,710,267</u>	<u>\$ 122,051,870</u>

The notes to the financial statements are an integral part of this statement.

Midpeninsula Regional Open Space District

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2023

Total fund balance - governmental fund:		\$ 99,909,876
Amounts reported in the Statement of Net Position are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.		
Capital assets at cost	\$ 621,300,899	
Accumulated depreciation	<u>(30,173,489)</u>	591,127,410
Principal on notes receivables are recorded as unearned revenue in the funds, which upon collection is a current financial resource. In the government-wide financial statements, repayment of the principal amount does not generate revenue in the statement of activities; therefore, unearned revenue is not recorded.		
		64,200
The difference between OPEB plan assumptions and estimates versus actuals are not included in the plan's actuarial study until the next fiscal year and are reported as deferred outflows or inflows of resources in the statement of net position.		
		176,931
The difference between pension plan assumptions and estimates versus actuals are not included in the plan's actuarial study until the next fiscal year and are reported as deferred outflows or inflows of resources in the statement of net position.		
		7,841,887
Interest payable on long-term debt does not require the use of current financial resources and, therefore, is not reported in the governmental funds.		
		(1,978,054)
Discounts and premiums related to bond issues are recorded as other financing sources and uses in the fund financial statements but are recorded as assets or liabilities and amortized over the life of the bond in the statement of net position:		
Premium	\$ 20,308,102	
Issuance cost	<u>(259,873)</u>	(20,048,229)
Deferred loss on early retirement of long-term debt is recorded in the Statement of Net Position as a deferred outflow of resources and amortized on a straight line basis over the original life of the defeased bond.		
		6,264,908
Long-term liabilities are not due and payable in the current year and therefore are not reported as liabilities in the funds. Long-term liabilities at year-end consists of:		
Bonds	144,210,000	
Promissory notes	28,805,714	
Net pension liability	17,384,921	
Compensated absences	3,436,300	
Net OPEB liability (asset)	<u>353,075</u>	<u>(194,190,010)</u>
Total net position - governmental activities:		<u>\$ 489,168,919</u>

The notes to the financial statements are an integral part of this statement.

Midpeninsula Regional Open Space District
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the Fiscal Year Ended June 30, 2023

	General Fund	Measure AA Capital Projects Fund	GF Capital Projects Fund	Debt Service Fund	Total Governmental Funds
Revenues:					
Property taxes	\$ 64,364,299	\$ -	\$ -	\$ 5,354,593	\$ 69,718,892
Grant income	717,159	11,967,970	-	189	12,685,318
Property management	1,875,271	-	-	-	1,875,271
Investment earnings (losses)	1,698,044	581,827	-	50,699	2,330,570
Other revenues	400,617	-	-	-	400,617
Total revenues	69,055,390	12,549,797	-	5,405,481	87,010,668
Expenditures:					
Current:					
Land preservation:					
Salaries and employee benefits	28,981,780	411,448	-	-	29,393,228
Services and supplies	10,145,393	-	-	-	10,145,393
Capital outlay	-	21,728,175	2,844,463	-	24,572,638
Debt service:					
Principal	-	-	-	16,390,000	16,390,000
Interest	-	-	-	7,381,721	7,381,721
Total expenditures	39,127,173	22,139,623	2,844,463	23,771,721	87,882,980
Excess (deficiency) of revenues over (under) expenditures	29,928,217	(9,589,826)	(2,844,463)	(18,366,240)	(872,312)
Other financing sources (uses):					
Transfers in	-	-	2,844,463	16,930,390	19,774,853
Transfers out	(19,774,853)	-	-	-	(19,774,853)
Sale of property	10,400,000	-	-	-	10,400,000
Total other financing sources (uses)	(9,374,853)	-	2,844,463	16,930,390	10,400,000
Net changes in fund balance	20,553,364	(9,589,826)	-	(1,435,850)	9,527,688
Fund balance beginning - as adjusted	66,702,829	19,530,564	-	4,148,795	90,382,188
Fund balance ending	\$ 87,256,193	\$ 9,940,738	\$ -	\$ 2,712,945	\$ 99,909,876

The notes to the financial statements are an integral part of this statement.

Midpeninsula Regional Open Space District
Reconciliation of the Governmental Funds
Statement of Revenues, Expenditures and Changes in Fund Balance
to the Statement of Activities
For the Fiscal Year Ended June 30, 2023

Total net change in fund balance - governmental funds	\$	9,527,688
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Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Capital asset additions	\$ 26,987,267	
Depreciation expense	<u>(3,336,839)</u>	23,650,428

Governmental funds do not report gains and losses on disposal of capital assets. However, in the government-wide statement of activities and changes in net position, the net book value of the capital assets, net any proceeds, is accounted for as a special item.	(2,245,097)
---	-------------

Repayment of notes receivable is reported as revenue in the governmental funds because financial resources were received and available during the fiscal year. In the statement of net position, the payment reduces the principal balance of notes receivable and does not generate revenue in the statement of activities.	(3,817)
--	---------

Accreted interest on capital appreciation bonds is not recorded in the governmental funds but is required to be recorded under the accrual basis of accounting in the government wide financial statements.	(592,988)
---	-----------

The governmental funds report debt proceeds as an other financing source, while repayment of debt principal is reported as an expenditure. Interest is recognized as an expenditure in the governmental funds when it is due. The net effect of these differences in the treatment of long-term debt and related items is as follows:

Debt service principal payments	16,390,000
---------------------------------	------------

Deferred loss on early retirement of long-term debt is amortized over the life of the debt in the statement of activities. Amortization expense is not reported in the governmental funds.	(595,427)
--	-----------

Prepaid issuance costs, discounts and premiums related to bond issues are recorded as other financing sources and uses in the fund financial statements but are recorded as assets or liabilities and amortized over the life of the bond in the statement of net position:

Amortization of issuance costs and premiums - net	1,307,047
---	-----------

In the Statement of Activities, compensated absences are measured by the amount earned during the year. In governmental funds, however, expenditures for those items are measured by the amount of financial resources used (essentially the amounts paid). This year, vacation earned exceeded the amounts used.	(139,504)
---	-----------

In governmental funds, actual contributions to pension and OPEB plans are reported as expenditures in the year incurred. However, in the government-wide statement of activities, only the current year pension and OPEB expense as noted in the plans' valuation reports is reported as an expense, as adjusted for deferred inflows and outflows of resources.	(4,781,260)
--	-------------

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	<u>136,667</u>
--	----------------

Change in net position of governmental activities	\$	<u><u>42,653,737</u></u>
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The notes to the financial statements are an integral part of this statement.

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Notes to Financial Statements

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

A. General

The Midpeninsula Regional Open Space District (the District) was formed in 1972 to acquire and preserve public open space land in northern and western portions of Santa Clara County. In June 1976, the southern and eastern portions of San Mateo County were annexed to the District. The District annexed a small portion of the northern tip of Santa Cruz County in 1992. In September 2004, the District completed the Coastside Protection Program, which extended the District boundaries to the Pacific Ocean in San Mateo County, from the southern borders of Pacifica to the San Mateo/Santa Cruz County line.

B. Accounting Principles

The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

C. Reporting Entity

As required by generally accepted accounting principles, these basic financial statements present the Midpeninsula Regional Open Space District and its component unit. The component unit discussed in the following paragraph is included in the District's reporting entity because of the significance of their operational or financial relationships with the District.

Blended Component Unit. The District and the County of Santa Clara entered into a joint exercise of powers agreement dated May 1, 1996, creating the Midpeninsula Regional Open Space District Financing Authority (the Authority), pursuant to the California Government Code. The District is financially accountable for the Authority, as it appoints a voting majority of the governing board; is able to impose its will in the Authority; and the Authority provides specific financial benefits to, and imposes specific financial burdens on, the District. The Authority was formed for the sole purpose of providing financing assistance to the District to fund the acquisition of land to preserve and use as open space. As such, the Authority is an integral part of the District, and accordingly, all of the Authority's activity is blended within the accompanying debt service fund.

D. Basis of Presentation

Government-wide Financial Statements:

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District. The Statement of Net Position reports all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position.

The government-wide statements are prepared using the economic resources measurement focus. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include the reconciliation with brief explanations to better identify the relationship between the government wide statements and the statements for the governmental funds.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements:

Fund financial statements report detailed information about the District. The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows, current liabilities and deferred inflows are generally included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balance for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

E. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal period in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal period or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal period. For the District, "available" means collectible within the current period or within 60 days after period-end.

Non-exchange transactions, in which the District receives value *without* directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal period for which the taxes are levied. Revenue from grants and entitlements is recognized in the fiscal period in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the period when the resources are to be used or the fiscal period when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Deferred Outflows/Deferred Inflows:

A deferred outflow of resources is defined as a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditure) until then. A deferred inflow of resources is defined as an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenues) until that time.

When applicable, unamortized portions of the gain and loss on refunding debt are reported as deferred inflows and deferred outflows of resources, respectively. Deferred outflows and inflows of resources are reported for the changes related to benefit plans. In addition, when an asset is recorded in governmental fund financial statements but the revenue is not available, a deferred inflow of resources is reported until such time as the revenue becomes available.

Unearned Revenue:

Unearned revenue arises when assets (such as cash) are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements (such as qualified expenditures) are met are recorded as liabilities from unearned revenue.

Unavailable Revenue:

In the governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have been recorded as deferred inflows of resources as unavailable revenue.

Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

F. Fund Accounting

The accounts of the District are organized into four funds with a separate set of self-balancing accounts that comprise of the District's assets, deferred outflows, liabilities, deferred inflows, fund balance, revenues, and expenditures. The District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Major funds are defined as funds that have either assets, liabilities, revenues or expenditures/expenses equal to ten percent of their fund-type total and five percent of the grand total. The General Fund is always a major fund. The District may also select other funds it believes should be presented as major funds.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

The District reported all of its funds as major governmental funds in the accompanying financial statements:

General Fund. The General Fund is the general operating fund of the District. It is used to account for all financial resources. The major revenue sources for this fund are property taxes, grant revenues and interest income. Expenditures are made for land preservation and other operating expenditures.

Measure AA Capital Projects Fund. The Measure AA Capital Projects Fund is used to account for resources from bond proceeds and expenditures for capital projects related to the Measure AA GO Bond.

GF Capital Projects Fund. GF Capital Projects Fund is used to account for expenditures for capital projects not related to any other capital projects funds.

Debt Service Fund. The Debt Service Fund is used to account for accumulation of resources for, and the payment of long-term debt principal, interest and related costs. Resources are provided by tax revenue, General Fund transfers, and interest income on unspent funds.

G. Budgets and Budgetary Accounting

The District's Board of Directors adopts an annual operating budget for the District by major fund, on or before June 30, for the ensuing fiscal period. The Board of Directors may amend the budget by resolution during the fiscal period. The legal level of control, the level at which expenditures may not legally exceed the budget, is at the category level.

H. Assets, Liabilities, and Equity

1. Cash and Cash Equivalents

The District's cash deposits are considered to be cash on hand and cash in banks. Cash and Cash Equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date.

2. Investments

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.
- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized.

3. Prepaid Items

The District has the option of reporting expenditures in governmental funds for prepaid items either when purchased or during the benefiting period. The District has chosen to report the expenditure during the benefiting period.

4. Leases Receivable

The District's leases receivable are measured at the present value of lease payments expected to be received during the lease terms. The present value, net of accumulated amortization, is reported as deferred inflows of resources. Deferred inflows of resources are recorded at the initiation of the leases in an amount equal to the initial recording of the leases receivable, plus incentive payments received. Amounts recorded as deferred inflows of resources from the leases are amortized on a straight-line basis over the term of the lease.

5. Capital Assets

Capital assets, which include land, buildings and improvements, furniture, equipment, and construction in progress, are reported in the government-wide financial statements. Capital assets are valued at cost when historical records are available and at an estimated historical cost when no historical records exist. Donated capital assets are valued at their acquisition value at the time of acquisition plus ancillary charges, if any. Donated works of art and similar items and capital assets received in service concession arrangements are reported at acquisition value. The District utilizes a capitalization threshold of \$1 for land, \$25,000 for equipment, fixtures and vehicles, \$50,000 for infrastructure, improvements, buildings and structures.

Projects under construction are recorded at cost as construction in progress and transferred to the appropriate asset account when substantially complete. Costs of major improvements and rehabilitation of buildings are capitalized. Repair and maintenance costs are charged to expense when incurred. Equipment disposed of, or no longer required for its existing use, is removed from the records at actual or estimated historical cost, net of accumulated depreciation.

Intangible right-to-use lease assets are amortized over the shorter of the lease term or the useful life of the underlying asset, unless the lease contains a purchase option that the university has determined is reasonably certain of being exercised, then the lease asset is amortized over the useful life of the underlying asset. Intangible right-to-use subscription assets are amortized over the shorter of the subscription term or the useful life of the underlying IT asset. All capital assets, except land and construction in progress, are depreciated/amortized using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Structures/Improvements	50
Public Access Infrastructure	20 - 50
Equipment/Fixtures	5 - 20
Vehicles	5
Software	5 - 10

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

6. Compensated Absences

In accordance with the District's memorandum of understanding with various employee groups, employees accrue fifteen days of vacation during the first nine years of service, twenty days between service years 10 and fourteen, twenty-one days between service years fifteen and nineteen, twenty-three days between service years twenty and twenty-four, and twenty-five days after twenty-five years of service. An employee may accumulate vacation time earned to a maximum of two times the amount of his/her annual vacation accrual.

Full-time employees accrue twelve days of sick leave: annually from the date of employment. An employee may accumulate sick leave time earned on an unlimited basis. Upon resignation, separation from service, or retirement from District employment, workers in good standing with ten or more years of District employment shall receive a cash payment of the equivalent cash value of accrued sick leave as follows:

Years of Employment	Percentage of equivalent cash value of accrued sick leave
15-20	20%
16-20	25%
21 or more	30%

An employee hired before June 30, 2006, who retires from the District shall receive a cash payment of the percentage of equivalent cash value of accrued sick leave based on years of employment as described above, and apply the remainder of the equivalent cash value toward his/her cost of retiree medical plan premiums and/or other qualified medical expenses. Upon retirement, the amount qualified and designated for retiree medical costs shall be deposited in the Retiree Health Savings (RHS) plan, set up by the District. The cost for maintaining the retiree's RHS account and the annual fee for the reimbursement process of qualified medical expenses will be paid for by the retiree.

An employee hired on or after July 1, 2006, who retires from the District may elect to receive only a cash payment of the percentage of equivalent cash value of accrued sick leave based on years of employment as described above. In all cases the equivalent cash value of accrued sick leave will be based on current rate of pay as of the date of separation from District employment.

The District accrues for all salary-related items in the government-wide statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination. Compensated absences are liquidated by the fund that has recorded the related liability. The long-term portion of governmental activities compensated absences is liquidated primarily by the General Fund.

7. Long-Term/Noncurrent Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

8. Debt Discount and Issuance Costs

Debt discounts, premiums, and prepaid issuance costs are capitalized as an offset to long-term debt and amortized using the straight-line method over the life of the related debt. Issuance costs for the District's tax-exempt commercial paper short-term borrowings are expensed as incurred.

9. Subscription Based Information Technology Arrangements

The District recognizes subscription liabilities with an initial, individual value of \$100,000 or more. The District uses its estimated incremental borrowing rate to measure subscription liabilities unless it can readily determine the interest rate in the arrangement. The District's estimated incremental borrowing rate is calculated as described above. The District's estimated incremental borrowing rate is based on its most recent public debt issuance.

10. Fund Balance Classifications

In accordance with Government Accounting Standards Board 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the District classifies governmental fund balances as follows:

- *Nonspendable* fund balance includes amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- *Restricted* fund balance includes amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- *Committed* fund balances include amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision-making authority and does not lapse at period-end. Committed fund balances were imposed by the District's Board of Directors resolution. Any changes to committed fund balance requires the approval of two-thirds of the Board.

Committed fund balances were imposed by the District's Board of Directors as follows:

- Infrastructure: \$21,525,087; projected minimum requirement for expansion of field and office facilities over the next five years.
- Equipment Replacement: \$4,000,000; projected requirement for equipment and vehicle replacement based on the amount of accumulated depreciation recorded on capital assets in service.
- Capital maintenance: \$9,500,000; amounts committed to reserve for future capital repairs and maintenance.
- Future acquisitions and capital projects: \$16,600,000; amounts committed to reserve for future capital acquisitions.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

- *Assigned* fund balance includes amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the General Manager, pursuant to Board Policy 3.07, if authorized by the Board of Directors to make such designations. At June 30, 2023, the District had assigned \$1,266,474 in fund balance for ongoing projects.
- *Unassigned* fund balance includes positive amounts within the general fund which has not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

The District uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

11. Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. In addition, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also are included in the net investment in capital assets component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Unrestricted net position reflect amounts that are not subject to any donor-imposed restrictions. This class also includes restricted contributions whose donor-imposed restrictions were met during the fiscal period. A deficit unrestricted net position may result when significant cash balances restricted for capital projects exist. Once the projects are completed, the restriction on these assets are released and converted to capital assets.

12. Pension

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's California Public Employees' Retirement System (CalPERS) plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27* (GASB Statement No. 68) requires that the reported results pertain to

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

liability and asset information within certain defined timeframes. For this report, the following time frames were used:

Valuation Date (VD)	June 30, 2021
Measurement Date (MD)	June 30, 2022
Measurement Period (MP)	July 1, 2021 to June 30, 2022

13. Other Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources, and OPEB expense, information about the fiduciary net position of the District's Retiree Benefits Plan (the OPEB Plan) and additions to/deductions are based on the when they are due and payable in accordance with the benefit terms for the measurement period included in the OPEB plan's actuarial reports. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Valuation Date	June 30, 2022
Measurement Date	June 30, 2021
Measurement Period	July 1, 2020 to June 30, 2021

14. Property Taxes

The District receives property tax revenue from Santa Clara and San Mateo Counties (the Counties). The Counties are responsible for assessing, collecting and distributing property taxes in accordance with state law. Secured property taxes are recorded as revenue when apportioned, in the fiscal period of the levy. The counties apportion secured property tax revenue in accordance with the alternate method of distribution prescribed by Section 4705 of the California *Revenue and Taxation Code*. This alternate method provides for crediting each applicable fund with its total secured taxes upon completion of the secured tax roll - approximately October 1 of each year. Taxes are levied annually on July 1st, and one-half are due by November 1st and one-half by February 1st. Taxes are delinquent after December 10th and April 10th, respectively. Supplemental property taxes are levied on a pro-rata basis when changes in assessed valuation occur due to the completion of construction or sales transactions. Liens on real property are established on January 15th for the ensuing fiscal period.

On June 30, 1993, the Board of Supervisors adopted the "Teeter" method of property tax allocation. This method allocates property taxes based on the total property tax billed. At year-end, the Counties advances cash to each taxing jurisdiction equal to its current year delinquent taxes. Once the delinquent taxes are collected, the revenue from penalties and interest remains with each County and is used to pay the interest cost of borrowing the cash used for the advances.

15. Accounting Estimates

The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

I. Implementation of New Accounting Pronouncements

GASB Statement No. 96, *Subscription-based Information Technology Arrangements*.

During the year, the District implemented GASB Statement No. 96, *Subscription-based Information Technology Arrangements*. GASB Statement No. 96 is an accounting pronouncement issued by the Governmental Accounting Standards Board (GASB) that provides guidance on how the costs and investments for subscription-based information technology arrangements (SBITAs) are accounted for and disclosed by governmental entities. This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. This standard did not have a material impact on the District's financial statements.

J. Upcoming Accounting and Reporting Changes

The District is currently analyzing its accounting practices to determine the potential impact on the financial statements of the following recent GASB Statements:

GASB Statement No. 100, *Accounting Changes and Error Corrections*

This Statement defines *accounting changes* as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement also prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections in previously issued financial statements. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 101, *Compensated Absences*

This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled. In estimating the leave that is more likely than not to be used or otherwise paid or settled, a government should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences. However, leave that is more likely than not to be settled through conversion to defined benefit postemployment benefits should not be included in a liability for compensated absences.

This Statement requires that a liability for certain types of compensated absences—including parental leave, military leave, and jury duty leave—not be recognized until the leave commences. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities.

With respect to financial statements prepared using the current financial resources measurement focus, this Statement requires that expenditures be recognized for the amount that normally would be liquidated with expendable available financial resources. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter.

NOTE 2 - CASH AND INVESTMENTS

Summary of Cash and Investments

The following summarizes deposits as of June 30, 2023:

Cash and Investments	Cash and Cash Equivalents Available for Operations	Restricted	Total
Cash Deposits:			
Cash in Banks	\$ 383,831	\$ 112,441	\$ 496,272
Cash with Fiscal Agent PARS	-	9,374,376	9,374,376
Petty Cash	1,118	-	1,118
Total Cash Deposits	384,949	9,486,817	9,871,766
Investments:			
California Local Agency Investment Fund	1,778,621	-	1,778,621
CalTRUST	-	1,632,036	1,632,036
Brokerage Accounts/Cash with Fiscal Agents	33,220,695	10,715,809	43,936,504
Santa Clara County Pool	40,005,771	4,710,267	44,716,038
Total Investments	75,005,087	17,058,112	92,063,199
Total Cash and Investments	\$ 75,390,036	\$ 26,544,929	\$ 101,934,965

Cash in Banks

Cash balances in banks are insured up to \$250,000 per insured bank by the Federal Deposit Insurance Corporation ("FDIC"). The District's accounts are held with various banks. As of June 30, 2023, the District's bank balances exceeded FDIC coverage by \$809,602.

Fair Value Measurements

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

The District has the following investments with recurring fair value measurements as of June 30, 2023:

Investment Type	Rating	Fair Value	Input Level	Maturities			Concentrations
				12 Months or Less	13 - 24 Months	25 - 60 Months	
Money Market Accounts	n/a	\$ 6,430,850	n/a	\$ 6,430,849	\$ -	\$ -	7.09%
Mutual Funds	n/a	1,550,000	Level 2	1,550,000	-	-	1.71%
Municipal Bonds	AAA/A-	12,212,172	Level 2	5,478,708	4,162,586	2,570,878	13.47%
Corp/Gov Bonds	AAA/A-	23,733,442	Level 1	4,681,583	10,773,848	8,278,011	26.18%
LAIF	n/a	1,751,637	Level 2	1,751,637	-	-	1.93%
CalTrust	A+f	1,632,036	Level 2	-	-	1,632,036	1.80%
Santa Clara County Pool	n/a	43,355,617	Level 2	18,268,655	6,326,705	18,760,257	47.82%
U.S. Obligations	AA+/A-	356	Level 1	356	-	-	0.00%
Total Investments		\$ 90,666,110		\$ 38,161,787	\$ 21,263,139	\$ 31,241,182	100.00%

Cash in Santa Clara County Treasury

Santa Clara County is a fiscal agent of the District. The fair value of the District's investment in the county pool is reported at amounts based on the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of the portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized costs basis. Santa Clara County investment pool funds were available for withdrawal on demand and had an average maturity date of less than one year. All cash and investments are stated at fair value. Pooled investment earnings are allocated monthly based on the average cash and investment balances of the various funds of the County.

California Local Agency Investment Fund

The District is a participant in the Local Agency investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The District reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations. At June 30, 2023, these investments had an average maturity date of less than one year.

Investment Trust of California

The District is a participant in the Investment Trust of California (CalTRUST) which is a California joint powers authority that has been established by its members pursuant to an agreement. The California Government Code provides that Public Agencies may purchase shares of beneficial interest issues by a joint powers authority, such as CalTRUST, organized pursuant to the Section 6500 of the Act. The District reports its investment in CalTRUST at the fair value amount provided by CalTRUST. The District participates in the Medium-Term Fund with CalTRUST. The balance in this Medium-Term Fund is available for withdrawal once a week (on Wednesdays), and is based on the net asset value per share on the Wednesday of each week. Included in CalTRUST's investment portfolio for the Medium-Term Fund are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations. At June 30, 2023, these investments had an average maturity date of 1 to 3.5 years.

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Investments Authorized by Debt Agreements

The District must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are used if the District fails to meet its obligations under these debt issues.

Restricted for Debt Service

As of June 30, 2023, the District had \$4,700,650 held by the County during the period which was pledged to the payment or security of its outstanding bonds. All transactions associated with debt service were administered by the Bank or County.

Restricted for Hawthorne Property Maintenance

On November 10, 2011, the District received the gift of the 79-acre Hawthorne property, in Portola Valley, California, and an endowment of \$2,018,445 to manage the property in perpetuity. The cash balance restricted for this purpose at June 30, 2023 was \$1,632,036.

Restricted for Measure AA Bond Projects

As of June 30, 2023, the District had \$10,706,192 held by Zions bank as trustee, pledged to specific projects related to the acquisition of property to protect and preserve natural open space lands, constructions of public access improvements and recreation and capital enhancements to open space lands to restore disturbed natural areas back to their original condition and function.

Restricted for Historic Picchetti Reserve

As of June 30, 2023, the District had \$112,441 held with Wells Fargo, pledged for upkeep on the Picchetti Ranch brick winery building and farm complex.

Restricted Cash with Fiscal Agent

For the year ended June 30, 2023, the District had a balance of \$9,374,376 in a Public Agency Retirement Services (PARS) Pension Rate Stabilization Program (PRSP) 115 irrevocable trust for pensions. Participating agencies maintain oversight of investment management and control over the risk tolerance level. Assets in the plan can be accessed to offset unexpected rate increases or be used as a rainy-day fund related to their pension plan (CalPERS). These assets are not dedicated to providing plan benefits to plan participants and are not directly used to pay benefits until such time as the District transfers the funds from the PARS trust to the pension plan (CalPERS). The trust restricts the use of the assets to be used solely for pension related expenses.

Policies and Practices

The District's Investment Policy and the California Government Code allow the District to invest in the following, provided the credit ratings of the issuers are acceptable to the District and approved percentages and maturities are not exceeded.

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The table below also identifies certain provisions of the California Government Code or the District's Investment Policy where it is more restrictive:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in one Issuer
Medium Term Notes	5 years	30%	No Limit
Money Market and Mutual Funds	N/A	20%	10%
U.S. Treasury Obligations	5 years	No Limit	No Limit
Federal Agency Securities	5 years	No Limit	No Limit
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	No Limit
Repurchase Agreements	1 year	No Limit	No Limit
Reverse Repurchase Agreements	92 days	20%	No Limit
Local Agency Investment Fund (LAIF)	N/A	\$40 million per account	No Limit

a) Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to the changes in market interest rates. The District manages its exposure to interest rate risk by investing in the Santa Clara County investment pool and LAIF, which had fair values of approximately \$11.8 billion and \$174 billion, respectively as of June 30, 2023, and diversifying its investments, as noted above, through the utilization of brokers.

b) Credit Risk

Credit risk is the risk of loss due to the failure of the security issuer. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investment with the County's investment pool is governed by the County's general investment policy. The County's investments in 2023 included U.S. government securities or obligations explicitly guaranteed by the U.S. government that are not considered to have credit risk exposure. See the schedule above for a summary of the District's ratings by investment type.

c) Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

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d) Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investor's holdings in a single issuer. The District's investment in the County's commingled pool is diversified by the County Treasurer by limiting the percentage of the portfolio that can be invested in any one issuer's name. Investments in U.S. Treasuries, U.S. Agency securities explicitly backed by the U.S., and mutual and pooled funds are not subject to this limitation. More than 5% of the County's commingled pooled investments are invested with the Federal National Mortgage Association, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, and Federal Farm Credit Bank.

NOTE 3 - INTERFUND TRANSACTIONS

Interfund Receivables and Payables

Interfund transactions are reported as loans or transfers. The District utilizes interfund transactions to account for funding received by the General Fund which is then distributed to the other funds for special uses, such as payment of debt or capital project and to supplement other funding sources. Loans are reported as interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation.

The following interfund loans were outstanding at fiscal year end June 30, 2023:

Fund	Due from Other Funds	Due to Other Funds
General Fund	\$ 9,160,963	\$ 7,291,202
Measure AA Capital Projects Fund	4,065,705	4,144,280
GF Capital Projects Fund	206,136	-
Debt Service Fund	-	1,997,322
Total	<u>\$ 13,432,804</u>	<u>\$ 13,432,804</u>

At June 30, 2023, interfund transfers consisted of the following:

Fund	Transfer In	Transfer Out
General Fund	\$ -	\$ 19,774,853
GF Capital Projects Fund	2,844,463	-
Debt Service Fund	16,930,390	-
Total	<u>\$ 19,774,853</u>	<u>\$ 19,774,853</u>

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June 30, 2023

NOTE 4 - LEASES RECEIVABLE

The following summarizes the District's leases receivable and related deferred inflows of resources as of June 30, 2023:

Description	Crown Castle		Communication and Control	
	FAA Tower	Tower	C&C Tower	Tower
Lease inception	10/1/2008	10/1/2000	9/1/2009	7/1/2021
Lease end	9/30/2033	9/30/2025	8/31/2029	6/30/2046
Min Annual Payment	\$ 42,900	\$ 71,205	\$ 42,000	\$ 61,104
Rate	3.5%	3.5%	3.5%	3.5%

Leases Receivable

Beg. Balance	\$ 282,691	\$ 941,343	\$ 260,419	\$ 1,054,414
Adjustments	115,777	(704,090)	5,458	339,701
Principal Payments	(29,423)	(66,882)	(33,224)	(14,375)
Ending Balance	<u>\$ 369,045</u>	<u>\$ 170,371</u>	<u>\$ 232,653</u>	<u>\$ 1,379,740</u>

Deferred Inflows of Resources

Beg. Balance	227,050	\$ 661,175	\$ 211,222	\$ 1,038,705
Adjustments	55,700	(537,685)	4,886	315,179
Amortization	(25,321)	(37,997)	(30,155)	(56,412)
Ending Balance	<u>\$ 257,429</u>	<u>\$ 85,493</u>	<u>\$ 185,953</u>	<u>\$ 1,297,472</u>

Description	Verizon Tower		Picchetti	
	Verizon Tower	AT&T Tower	Winery	Skyline Christmas Tree
Lease inception	7/1/2018	2/10/2005	11/1/2007	7/1/2021
Lease end	6/30/2043	2/10/2026	10/31/2027	6/30/2041
Min Annual Payment	\$ 56,693	\$ 58,069	\$ 69,374	\$ 50,000
Rate	3.5%	3.5%	3.5%	3.5%

Leases Receivable

Beg. Balance	\$ 912,196	\$ 173,481	\$ 339,898	\$ 693,184
Adjustments	356,275	(22,732)	37,145	(6,478)
Principal Payments	(14,800)	(55,410)	(60,324)	(26,386)
Ending Balance	<u>\$ 1,253,671</u>	<u>\$ 95,339</u>	<u>\$ 316,719</u>	<u>\$ 660,320</u>

Deferred Inflows of Resources

Beg. Balance	\$ 858,530	\$ 131,475	\$ 266,542	\$ 682,519
Adjustments	238,410	(45,075)	(28,270)	(3,969)
Amortization	(52,235)	(33,445)	(44,676)	(35,713)
Ending Balance	<u>\$ 1,044,705</u>	<u>\$ 52,955</u>	<u>\$ 193,596</u>	<u>\$ 642,837</u>

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Description	Driscoll Grazing	Korea Investment	One80 Intermediaries	Total
Lease inception	7/1/2021	9/1/2022	3/1/2023	
Lease end	6/30/2026	8/31/2027	6/30/2028	
Min Annual Payment	\$ 32,000	\$ 153,560	\$ 129,336	
Rate	3.5%	3.5%	3.5%	

Leases Receivable

Beg. Balance	\$ 119,283	\$ -	\$ -	\$ 4,776,909
Additions	-	897,099	622,570	1,519,669
Adjustments	-	-	-	121,056
Principal Payments	(28,276)	(131,766)	-	(460,865)
Ending Balance	<u>\$ 91,007</u>	<u>\$ 765,333</u>	<u>\$ 622,570</u>	<u>\$ 5,956,769</u>

Deferred Inflows of Resources

Beg. Balance	\$ 117,268	\$ -	\$ -	\$ 4,194,486
Additions/Adjustments	-	897,099	622,570	1,519,669
Adjustments	343	-	-	(481)
Amortization	(29,403)	(149,517)	-	(494,874)
Ending Balance	<u>\$ 88,208</u>	<u>\$ 747,583</u>	<u>\$ 622,570</u>	<u>\$ 5,218,800</u>

NOTE 5 - NOTES RECEIVABLE

On December 17, 1997, the District sold the title to and possession of a 50-year fee determinable estate 10-acre parcel near the Skyline Ridge Open Space Preserve. The District financed the purchase in the amount of \$288,800 over 25 years at a rate of 10% per annum. Monthly principal and interest payments of \$2,634 are due on the 1st of each month and late if not paid by the 10th, with the final payment scheduled December 1, 2022. The outstanding balance at June 30, 2023 was \$64,200.

NOTE 6 - CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the period ended June 30, 2023 is shown below:

	Balance June 30, 2022	Additions	Deletions/ Adjustments	Balance June 30, 2023
Capital Assets				
Non-depreciable:				
Land	\$ 458,452,663	\$ 17,584,181	\$ (1,875,000)	\$ 474,161,844
Construction in Progress	44,965,483	6,562,894	-	51,528,377
Total Non-Depreciable	503,418,146	24,147,075	(1,875,000)	525,690,221
Depreciable:				
Structure and Improvements	34,084,065	-	(3,742,432)	30,341,633
Infrastructure	53,431,172	2,065,428	-	55,496,600
Equipment	3,309,684	533,903	-	3,843,587
Vehicles	5,687,997	240,861	-	5,928,858
Total Depreciable	96,512,918	2,840,192	(3,742,432)	95,610,678
Less Accumulated Depreciation for:				
Structure and Improvements	(13,208,750)	(809,726)	3,372,335	(10,646,141)
Infrastructure	(9,764,205)	(2,132,872)	-	(11,897,077)
Equipment	(2,112,913)	(265,420)	-	(2,378,333)
Vehicles	(5,123,117)	(128,821)	-	(5,251,938)
Total Accumulated Depreciation	(30,208,985)	(3,336,839)	3,372,335	(30,173,489)
Total Depreciable Capital Assets - Net	66,303,933	(496,647)	(370,097)	65,437,189
Total Capital Assets - Net	<u>\$ 569,722,079</u>	<u>\$ 23,650,428</u>	<u>\$ (2,245,097)</u>	<u>\$ 591,127,410</u>

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NOTE 7 - LONG-TERM LIABILITIES

The following is a summary of the changes in long-term liabilities for the period ended June 30, 2023:

Long-term Liabilities	Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
Promissory Notes (Direct Borrowings):					
Current Interest	\$ 20,139,998	\$ 2	\$ 3,040,000	\$ 17,100,000	\$ 1,170,000
Capital Appreciation	6,580,603	-	-	6,580,603	-
Accreted interest	4,532,124	592,988	-	5,125,112	-
Unamortized Premium	4,596,900	-	288,272	4,308,628	-
Subtotal Promissory Notes	35,849,625	592,990	3,328,272	33,114,343	1,170,000
Bonds:					
Current Interest	157,560,000	-	13,350,000	144,210,000	6,225,000
Unamortized Bond Premium	17,063,807	-	1,064,334	15,999,473	-
Subtotal Bonds	174,623,807	-	14,414,334	160,209,473	6,225,000
Net Pension Liability	3,567,573	19,347,696	5,530,348	17,384,921	-
Net OPEB Liability (Asset)	(615,298)	2,805,676	1,837,303	353,075	-
Compensated Absences	3,296,796	1,606,587	1,467,083	3,436,300	1,467,083
Total	216,722,503	24,352,949	26,577,340	214,498,112	8,862,083
Reclassification Net OPEB Asset	615,298	-	-	-	-
Total Long-term Liabilities	\$ 217,337,801	\$ 24,352,949	\$ 26,577,340	\$ 214,498,112	\$ 8,862,083

Compensated absences, other postemployment benefits and pension liabilities are paid by the fund for which the employee worked, which included General Fund and MAA Capital Projects Funds.

Promissory Notes

2012 Refunding Promissory Notes

On January 19, 2012, the District advance refunded \$34,652,643 in 1999 lease revenue bonds by issuing \$31,264,707 in promissory notes. The 2012 notes bear interest rates ranging from 2.00% to 6.04%. The notes are a blend of current interest and capital appreciation notes maturing through 2042. The net proceeds of \$33,295,663 (after payment of \$278,683 in underwriting fees, insurance, and other issuance costs and a premium of \$2,309,638) were used to purchase U.S government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1999 Series bonds. As a result, the 1999 Series bonds are considered to be defeased and the liability for those bonds has been removed from the long-term debt in the financial statements. The 2012 Refunding Promissory Notes were partially defeased during fiscal year 2018 with issuance of the 2017 Refunding Bond as noted below. The notes are secured by limited ad valorem property taxes levied upon all taxable property in the District.

2015 Refunding Promissory Notes

On January 22, 2015, the District advance refunded \$29,986,962 in 2004 Revenue Bonds by issuing \$28,578,500 in promissory notes. The 2015 notes bear interest rates ranging from 2.00% to 5.00%. The notes are current interest notes maturing through 2035. The net proceeds of \$28,325,491 (after payment of \$253,009 in underwriting fees, insurance, and other issuance costs and a premium of \$4,948,500) were used to purchase U.S government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2004 Revenue Bonds. As a result,

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the 2004 Revenue Bonds are considered to be defeased and the liability for those bonds has been removed from the long-term debt in the financial statements. The notes are secured by limited ad valorem property taxes levied upon all taxable property in the District.

Revenue and General Obligation Bonds

2015A and 2015B General Obligation Bonds

On July 29, 2015, the District issued \$40,000,000 of 2015A general obligation bonds and \$5,000,000 of 2015B federally taxable general obligation bonds to finance certain projects authorized by voters. The bonds bear interest from 1.5% to 5% and are due semi-annually on March 1 and September 1. The bonds were issued at a premium of \$2,559,224 with an underwriter's discount of \$107,599 and issuance costs of \$170,000. The bonds are secured by ad valorem property taxes levied by the District. There is no remedy to the District for default beyond the security provided in the indenture and debt reserves established. The 2015B bonds were fully repaid.

2016A and 2016B Refunding Green Bonds

On September 8, 2016, the District issued \$54,490,000 of 2016 Refunding Series A and \$2,920,000 of 2016 Refunding Series B Green Bonds for the purpose of refunding its outstanding obligations under the 2007 Series A Revenue Refunding Bonds and prepay a portion of its obligations under the 2011 Lease Revenue Bonds. As a result, the 2007 Series A Revenue Refunding Bonds and the 2011 Lease Revenue Bonds are considered to be defeased and the liability for those bonds has been removed from the government-wide financial statement of net position. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$5,032,161, which is reported as a deferred outflow on the government-wide statement of net position. This difference, reported in the accompanying financial statements as a deduction from bonds payable, is being charged to operations through fiscal year 2036 using the straight-line method. The District completed the refunding to obtain an economic gain (difference between the present value of the old and the new debt service payments) of \$12,694,440.

The 2016 Refunding Green Bonds Series A bears interest from 2.0% to 5.0% and the Series B bears interest of 0.73%. Interest for both Series A and B are due semi-annually on March 1 and September 1. Principal payments for Series A began September 2017 and are due annually thereafter until September 2036. Series B has only one principal payment in September 2017. The bonds are secured by the District's share of the general 1% ad valorem property tax levied in the District. There is no remedy to the District for default beyond the security provided in the indenture and debt reserves established.

2017 Series A Refunding Green Bonds

On December 13, 2017, the District issued \$25,025,000 of 2017 Refunding Green Bonds for the purpose of partially refunding its outstanding obligations under the 2012 Refunding Promissory Notes. The proceeds of the 2017 Refunding Green Bonds, together with \$676,232 of other District funds, were used to defease and redeem \$11,605,000 principal amount of the District's outstanding 2012 Current Interest Notes and \$8,894,106 initial principal of the District's outstanding 2012 Capital Appreciation Notes, collectively, the 2012 Refunding Promissory Notes. The amounts defeased have been removed from the government-wide financial statement of net position.

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The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$4,113,597, which is reported as a deferred outflow on the government-wide statement of net position. This difference, reported in the accompanying financial statements as a deduction from bonds payable, is being charged to operations through fiscal year 2033 using the straight-line method. The District completed the refunding to obtain an economic gain (difference between the present value of the old and the new debt service payments) of \$8,882,524. The 2017 Refunding Green Bonds bears interest from 3.125% to 5.0%. Interest is due semi-annually on March 1 and September 1. Principal payments begin September 2025 and are due annually thereafter until September 2037. The bonds are secured by the District's share of the general 1% ad valorem property tax levied in the District. There is no remedy to the District for default beyond the security provided in the indenture and debt reserves established.

2017 Series B Parity Bonds

On December 13, 2017, the District issued \$11,220,000 of 2017 parity bonds to finance portion of the cost of acquiring and improving staffing facilities for use by the District. The bonds bear interest of 5% and are due semi-annually on June 30 and December 30. The bonds were issued at a premium of \$1,413,434 and issuance costs of \$133,434. The bonds are secured by the District's share of the general 1% ad valorem property tax levied in the District. There is no remedy to the District for default beyond the security provided in the indenture and debt reserves established. These bonds were repaid during the fiscal year.

2018 General Obligation Bonds

On February 1, 2018, the District issued \$50,000,000 of 2018 general obligation bonds to finance 25 projects specified in Measure AA. The bonds bear interest from 2% to 5% and are due semi-annually on March 1 and September 1. The bonds were issued at a premium of \$3,691,291 with an issuance costs of \$455,462. The bonds are secured by the District's share of the general 1% ad valorem property tax levied in the District. There is no remedy to the District for default beyond the security provided in the indenture and debt reserves established. The following schedule summarizes the District's outstanding promissory notes and bonds as of June 30, 2023:

Long Term Debt	Original Issue	Beginning Balance	Additions	Retirements	Ending Balance
Promissory Notes (Direct Borrowings):					
Hunt Note	\$ 1,500,000	\$ 1,500,000	\$ -	\$ 1,500,000	\$ -
2012 Refunding Note Current Int.	15,790,000	454,998	2	455,000	-
2012 Refunding Note Cap Apprec.	15,474,708	6,580,603	-	-	6,580,603
2015 Refunding Note	23,630,000	18,185,000	-	1,085,000	17,100,000
Subtotal Promissory Notes	56,394,708	26,720,601	2	3,040,000	23,680,603
Bonds:					
2015A General Obligation Bonds	40,000,000	39,685,000	-	980,000	38,705,000
2016 Refunding Bonds	57,410,000	40,510,000	-	4,005,000	36,505,000
2017 Refunding Bonds	25,025,000	25,025,000	-	-	25,025,000
2017 Parity Bonds	11,220,000	7,450,000	-	7,450,000	-
2018 General Obligation Bonds	50,000,000	44,890,000	-	915,000	43,975,000
Subtotal Bonds	183,655,000	157,560,000	-	13,350,000	144,210,000
Accreted Interest:					
2012 Refunding Note		4,532,123	592,988	-	5,125,111
Subtotal Accreted Interest		4,532,123	592,988	-	5,125,111
Unamortized Bond Premium		21,660,708	-	1,352,606	20,308,102
Total Long Term Debt	\$ 240,049,708	\$ 210,473,432	\$ 592,990	\$ 17,742,606	\$ 193,323,816

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The promissory notes future debt service requirements as of June 30, 2023 were as follows:

Year Ending June 30,	Principal	Remaining Accretion	Interest	Total
2024	\$ 1,170,000	\$ 624,610	\$ 825,750	\$ 2,620,360
2025	1,225,000	657,984	765,875	2,648,859
2026	1,300,000	693,085	702,750	2,695,835
2027	1,360,000	730,160	636,250	2,726,410
2028	1,440,000	769,116	566,250	2,775,366
2029-2033	11,478,895	3,241,793	1,694,125	16,414,813
2034-2038	5,706,708	112,540	142,750	5,961,998
Total Debt Service	\$ 23,680,603	\$ 6,829,288	\$ 5,333,750	\$ 35,843,641

The bonds future debt service requirements as of June 30, 2023 were as follows:

Year Ending June 30,	Principal	Remaining Accretion	Interest	Total
2024	\$ 6,225,000	\$ -	\$ 5,950,513	\$ 12,175,513
2025	6,575,000	-	5,635,288	12,210,288
2026	7,015,000	-	5,295,538	12,310,538
2027	7,145,000	-	4,941,538	12,086,538
2028	7,260,000	-	4,581,413	11,841,413
2029-2033	25,970,000	-	18,586,245	44,556,245
2034-2038	41,445,000	-	12,814,639	54,259,639
2039-2043	20,960,000	-	6,400,600	27,360,600
2044-2048	18,975,000	-	2,181,300	21,156,300
2049-2053	2,640,000	-	52,800	2,692,800
Total Debt Service	\$ 144,210,000	\$ -	\$ 66,439,874	\$ 210,649,874

Amortization of the deferred loss on early retirement of long-term debt for the fiscal period ended June 30, 2023 was as follows:

Beginning Balance	\$ 6,860,335
Amortization	(595,427)
Ending Balance	<u>\$ 6,264,908</u>

NOTE 8 - RENTAL INCOME

The District rents certain land and structures to other entities under operating leases with terms generally on a month-to-month basis. Rental income of \$1,472,727 was received during the period ended June 30, 2023. See note 4 for additional information related to leases, leases receivable and rental income.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

NOTE 9 - CALPERS PENSION PLAN

Pension Plan

General Information about the Pension Plans

Plan Description - The District provides benefits to eligible employees through cost-sharing multiple employer defined benefit pension plans (the Plan(s)) administered by the California Public Employees' Retirement System (CalPERS). Members of the Plan include all permanent employees working full-time. Benefit provisions under the Plans are established by State statute and District resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 55 with statutorily reduced benefits. All members are eligible for non-industrial disability benefits after 10 years of service. The death benefit is the Optional Settlement 2W Death Benefit. The cost-of-living adjustments for the Plan are applied as specified by the Public Employees' Retirement Law.

The Plans' provisions and benefits in effect at June 30, 2023, are summarized as follows:

	Miscellaneous	
	Tier 1	PEPRA
Benefit formula	2.5% @ 55	2% @ 62
Benefit vesting schedule	5 Years	5 Years
Benefit payments	Monthly for Life	Monthly for Life
Retirement age	55	62
Monthly ben. as a % of eligible comp.	2% to 2.5%	2%
Required employee contribution rates	8%	6.75%
Required employer contribution rates	12.21%	7.47%

Employees Covered – At June 30, 2023, the following employees were covered by the benefit terms for the Plan:

	Miscellaneous
Active	164
Transferred	60
Separated	79
Retired	96
Total	399

Contributions - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Contributions to the plan for the year totaled \$1,939,314.

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2023, the District reported net pension liabilities for its proportionate shares of the net pension liability as follows:

	Proportionate Share of Net Pension Liability/(Asset)	
Miscellaneous	\$	17,384,921

The District's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2022, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021 using standard procedures. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions into the pension plan relative to the projected contributions of all participating employers, as actuarially determined. The District's proportionate share of the net pension liability for the Plan as of fiscal years June 30, 2022 and 2023 was as follows:

	Miscellaneous
Proportion - June 30, 2022	0.18789%
Proportion - June 30, 2023	0.37153%
Change - Increase/(Decrease)	0.18365%

For the fiscal year ended June 30, 2023, the District recognized pension expense of \$6,676,552.

At fiscal year June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of Assumptions	\$ 1,781,448	\$ -
Differences between Expected and Actual Experience	349,123	233,828
Differences between Projected and Actual Investment Earnings	3,184,456	-
Differences between Employer's Contributions and Proportionate Share of Contributions	-	2,625,746
Change in Employer's Proportion	3,447,119	-
Pension Contributions Made Subsequent to Measurement Date	1,939,314	-
Total	\$ 10,701,460	\$ 2,859,574

The District reported \$1,939,314 as deferred outflows of resources related to contributions subsequent to

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year Ending June 30:	Deferred Outflows/ (Inflows) of Resources
2024	\$ 1,547,996
2025	1,510,258
2026	896,597
2027	1,947,722
2028	-
Thereafter	-
Total	\$ 5,902,573

Actuarial Assumptions - The total pension liabilities in the June 30, 2021 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2021
Measurement Date	June 30, 2022
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	6.90%
Inflation	2.30%
Payroll Growth	2.80%
Projected Salary Increase	(1)
Investment Rate of Return	6.8% (2)
Mortality	(3)

- (1) Varies by entry age and service
- (2) Net of pension plan investment expenses, including inflation
- (3) Derived using CalPERS' membership data for all funds

Discount Rate - The discount rate used to measure the total pension liability was 6.9 percent for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 6.9 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 6.9 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS' website.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class (a)	Assumed Asset Allocation	Long-Term Expected Real Return (1)(2)
Global Equity Cap Weighted	30.00%	4.54%
Global Equity NonCap Weighted	12.00%	3.84%
Private Equity	13.00%	7.28%
Treasury	5.00%	0.27%
Mortgage-backed Securities	5.00%	0.50%
Investment Grade Corporates	10.00%	1.56%
High Yield	5.00%	2.27%
Emerging Market Debt	5.00%	2.48%
Private Debt	5.00%	3.57%
Real Assets	15.00%	3.21%
Leverage	-5.00%	-0.59%
Total	100.00%	

(1) An expected inflation of 2.3% used for this period.

(2) Figures are based on the 2021-22 Asset Liability Study.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<u>Miscellaneous</u>
1% Decrease	5.90%
Net Pension Liability	\$ 30,643,250
Current	6.90%
Net Pension Liability	\$ 17,384,921
1% Increase	7.90%
Net Pension Liability	\$ 6,476,606

Pension Plan Fiduciary Net Position - Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

PARS Section 115 Trust - During fiscal year 2017-18, the District established a Section 115 Trust Fund for Pension Costs with Public Agency Retirement Services (PARS). The amount in this trust is not included as part of the District's net pension liability calculation.

NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

Plan Description - The District joined the California Employers' Retiree Benefit Trust (CERBT), an agent multiple-employer defined benefit postemployment healthcare plan administered by CalPERS. See eligibility requirements below. Retiree benefit continues to surviving spouse if retiree elects survivor annuity under CalPERS retirement plan. The OPEB plan's audited financial statements are available at <https://www.calpers.ca.gov>.

Benefits Provided - The following is a summary of the plan benefits provided:

Eligibility:	Retire directly from the District under CalPER (age 50 and 5 years of service) Continue participation in PEMHCA
Retiree Medical Benefit:	District pays retiree medical premiums up to: - \$380/month effective 7/1/21 Must be at least equal to statutory PEMHCA minimum
PEMHCA Administrative Fee:	District pays CalPERS administrative fees
Surviving Spouse Continuation:	Retiree benefit continues to surviving spouse if retiree elects survivor annuity under CalPERS retirement plan
Minimum Age:	Retirement under CalPERS

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Employees Covered by Benefit Terms - At June 30, 2022, the plan valuation date, the benefit terms covered the following employees:

Active employees	170
Inactive employees	<u>49</u>
Total employees	<u>219</u>

Contributions - The District makes contributions based on an actuarially determined rate and are approved by the authority of the District's Board. Total contributions during the year were \$312,906. Total contributions included in the measurement period were \$832,763. The actuarially determined contribution for the measurement period was \$399,000. The District's contributions were 1.42% of covered payroll during the measurement period June 30, 2021 (reporting period June 30, 2023). Employees are not required to contribute to the plan.

Actuarial Assumptions - The following summarized the actuarial assumptions for the OPEB plan included in this fiscal year:

Valuation Date:	June 30, 2022
Measurement Date:	June 30, 2021
Actuarial Cost Method:	Entry age normal, level percentage of payroll
Amortization Period:	4.8-year average remaining period
Asset Valuation Method:	Investment gains and losses spread over 5-year rolling period
Actuarial Assumptions:	
Discount Rate	6.25%
General Inflation	2.50%
Salary Increases	2.75%
Medical Trend	Non-Medicare - 6.5% for 2023, decreasing to an ultimate rate of 3.75% in 2076.
	Medicare (Non-Kaiser) - 5.65% for 2023, decreasing to an ultimate rate of 3.75% in 2076.
	Medicare (Kaiser) - 4.6% for 2023, decreasing to an ultimate rate of 3.75% in 2076.
PEMHCA Minimum Increases	4.00%
Mortality, Retirement, Disability, Termination	CalPERS 2000-2019 experience study
Mortality Improvement	Mortality projected fully generational with Scale MP-2021

Discount Rate - The projection of cash flows used to determine the discount rate assumed that the District contribution will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to cover all future OPEB payments. Therefore, the discount rate was set to be equal to the long-term expected rate of return which was applied to all periods of projected benefit payments to determine the total OPEB liability.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Long-Term Expected Rate of Return - The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Percentage of Portfolio	Long-Term Expected Rate of Return
Global Equity	49%	4.56%
Fixed Income	23%	1.56%
TIPS	5%	-0.08%
Commodities	3%	1.22%
REITs	20%	4.06%
Total	100%	

The Overall Expected Long-Term Rate of Return is 6.25%

Net OPEB Liability - The District's net OPEB liability was measured as of June 30, 2021 (measurement date), and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2021 (valuation date) for the fiscal year ended June 30, 2023 (reporting date). The following summarizes the changes in the net OPEB liability during the year ended June 30, 2023:

Fiscal Year Ended June 30, 2023	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability (Asset)
Balance at June 30, 2022	\$ 6,547,343	\$ 7,162,642	\$ (615,299)
Service cost	380,515	-	380,515
Interest in Total OPEB Liability	424,248	-	424,248
Employer contributions	-	832,763	(832,763)
Actual investment income	-	(993,556)	993,556
Administrative expenses	-	(2,818)	2,818
Benefit payments	(279,786)	(279,786)	-
Net changes	524,977	(443,397)	968,374
Balance at June 30, 2023	\$ 7,072,320	\$ 6,719,245	\$ 353,075

Covered Employee Payroll	\$ 21,959,491
Total OPEB Liability as a % of Covered Employee Payroll	32.21%
Plan Fid. Net Position as a % of Total OPEB Liability	95.01%
Service Cost as a % of Covered Employee Payroll	1.73%
Net OPEB Liability as a % of Covered Employee Payroll	1.61%

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Deferred Inflows and Outflows of Resources - At June 30, 2023 the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between actual and expected experience	\$ -	\$ 306,771
Difference between actual and expected earnings	555,658	-
Change in assumptions	-	384,862
OPEB contribution subsequent to measurement date	312,906	-
Totals	\$ 868,564	\$ 691,633

Of the total amount reported as deferred outflows of resources related to OPEB, \$312,906 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	
2024	\$ 11,533
2025	7,171
2026	(13,064)
2027	202,809
2028	(86,802)
Thereafter	(257,622)
Total	\$ (135,975)

OPEB Expense - The following summarizes the OPEB expense by source during the year ended June 30, 2023:

Service cost	\$ 380,515
Interest in TOL	424,248
Expected investment income	(454,507)
Difference between actual and expected experience	(39,807)
Difference between actual and expected earnings	90,656
Change in assumptions	(46,994)
Administrative expenses	2,818
OPEB Expense	\$ 356,929

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

The following summarizes changes in the net OPEB liability as reconciled to OPEB expense during the year ended June 30, 2023:

Net OPEB liability ending	\$ 353,075
Net OPEB liability beginning	<u>615,299</u>
Change in net OPEB liability	968,374
Changes in deferred outflows	(35,801)
Changes in deferred inflows	(888,550)
Employer contributions and implicit subsidy	<u>312,906</u>
OPEB Expense	<u>\$ 356,929</u>

Sensitivity to Changes in the Discount Rate - The net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher, is as follows:

	Discount Rate		
	(1% Decrease)	6.25%	(1% Increase)
Net OPEB Liability (Asset)	\$ 1,327,076	\$ 353,075	\$ (450,631)

Sensitivity to Changes in the Healthcare Cost Trend Rates - The net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than current healthcare cost trend rates, is as follows:

	Trend Rate		
	(1% Decrease)	4.00%	(1% Increase)
Net OPEB Liability (Asset)	\$ 65,128	\$ 353,075	\$ 699,883

NOTE 11 - JOINT VENTURES (JOINT POWERS AGREEMENTS)

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. Prior to July 1, 2002, the District managed and financed these risks by purchasing commercial insurance. On July 1, 2002, the District joined the California Joint Powers Insurance Authority (CAL JPIA). CAL JPIA is composed of 119 California public entities and is organized under a joint powers agreement pursuant to California Government Code Section 6500 et seq. The purpose of CAL JPIA is to arrange and administer programs for the pooling of self-insurance losses, to purchase excess insurance or reinsurance, and to arrange for group-purchased insurance for property and other coverages. CAL JPIA's pool began covering claims of its members in 1978. Each member government has an elected official as its representative on the Board of Directors. The Board operates through a nine-member Executive Committee.

During the past three fiscal periods, none of the programs of protection have had settlements or judgments that exceeded pooled or insured coverage. There have been no significant reductions in pooled or insured liability coverage from coverage in the prior period.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Self-Insurance Programs of the CAL JPIA

General and Automobile Liability

The District pays a primary deposit to cover estimated losses for a fiscal year (claims year) through the California JPIA's Primary Liability Program. General liability (GL) coverage includes bodily injury, personal injury, or property damage to a third party resulting from a member activity. The GL program also provides automobile liability coverage. Claims valued from \$0 to \$500,000 are used to determine each member's proportionate share of losses. The pool retains and shares costs of claims, on a per-occurrence basis, up to \$3,000,000 - at which point excess and reinsurance attach and pay for costs in excess of \$3,000,000 up to the \$50,000,000 per occurrence limit.

Worker's Compensation

The District also participates in the Worker's Compensation program administered by the California JPIA. Pool deposits and retrospective adjustments are valued in a manner similar to the General Liability pool. The total target funding estimate for a given coverage year is determined by third-party actuarial analysis, and a portion of that funding estimate is allocated to each member based on the member's share of payroll and share of losses. Claims valued from \$0 to \$200,000 are used to determine each member's proportionate share of losses. The pool retains and shares costs of claims, on a per-occurrence basis, up to \$1,000,000 - at which point excess and reinsurance attach and pay for costs in excess of \$1,000,000 up to statutory limits.

Purchased Insurance

Environmental Insurance

The District participates in the Pollution and Remediation Legal Liability Program, which is available through CAL JPIA. The policy provides coverage for both first and third party damages, including certain types of cleanups; fuel spill or hazmat incidents; member listed non-owned disposal sites; above ground and underground storage tanks; and for sudden and gradual pollution at or from property, streets, sanitary sewer trunk lines and storm drain outfalls owned by the District. Coverage is on a claims-made basis. There is a \$250,000 deductible. CAL JPIA has a limit of \$50,000,000 for the three-year coverage period. The current coverage period is July 2020 through July 1, 2023. Each member of CAL JPIA has a \$20,000,000 aggregate limit during the three-year period. The current coverage period is July 2020 through July 1, 2023.

Property Insurance

The District participates in the All-Risk property program of CAL JPIA which includes all-risk coverage for real and personal property (such as scheduled buildings, office furniture, equipment, vehicles, etc). This insurance is underwritten by several insurance companies. Property is currently insured according to a schedule of covered property submitted by the District to CAL JPIA. The All-Risk deductible is \$10,000 per occurrence; \$2,500 for non-emergency vehicles. Premiums for the coverage are paid annually and are not subject to retroactive adjustments.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Boiler & Machinery Insurance

The District participates in the optional coverage for boiler and machinery, which is purchased separately under the property program. Coverage is for physical damage for sudden and accidental breakdown of boilers and machinery, and electrical injury. There is a \$5,000 per accident or occurrence deductible.

Crime Insurance

The District participates in the crime program of CAL JPIA in the amount of \$1,000,000 per claim, with a \$2,500 per occurrence deductible. Insurance provides coverage for employee dishonesty, failure to faithfully perform duties, forgery, counterfeiting, theft, robbery, burglary, and computer fraud. Premiums are paid annually and are not subject to retroactive adjustments.

Special Event Tenant User Liability Insurance

The District participates in the special events program of CAL JPIA which provides liability insurance when District premises are used for special events. The insurance premium is paid by the tenant user to the District according to a schedule. The District then pays the insurance arranged through CAL JPIA. There is no deductible and the District is added as additional insured. Liability limits are purchased in \$1 million per occurrence increments.

Vendors/Contractors Program

General liability coverage with or without professional liability is offered through CAL JPIA to vendors/contractors who otherwise could not meet the District's minimum insurance requirement: \$1 million per occurrence, \$1 million in aggregate.

Cyber Liability Program

The cyber liability program is partially covered under the liability program, and partially held through a stand-alone coverage program. Cyber liability provides coverage for both first- and third-party claims. First party coverage includes privacy, regulatory claims, security breach response, business income loss, dependent business income loss, digital asset restoration costs, and cyber-extortion threats, while third-party coverage includes privacy liability, network security liability, and multimedia liability. Members work directly with the reinsurer to investigate and respond to claims. There is a \$1 million per occurrence limit of coverage, \$1 million aggregate limit per policy period per member, and a \$5 million aggregate limit of coverage for all members per policy period.

NOTE 12 - COMMITMENTS AND CONTINGENCIES

Litigation

The District may be exposed to various claims and litigation during the normal course of business. However, management believes there were no matters that would have a material adverse effect on the District's financial position or results of operations as of June 30, 2023.

Midpeninsula Regional Open Space District

Notes to the Basic Financial Statements

June 30, 2023

Commitments

As of June 30, 2023, the District had remaining commitments of \$12,184,240 towards construction and other contracts from original contract balances of \$26,834,926. These commitments are not liabilities of the District's until services or goods have been rendered/received. The expected date of completion is between June 2023 and December 2099.



Required Supplementary Information

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REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY SCHEDULES

This schedule presents a comparison of the original budget, final budget and actual revenues and expenditures for General Fund. The schedule presents the difference between the final budget and actuals.

PENSION SCHEDULES

These schedules present information that shows the District's proportionate share of the pension liability in the cost sharing pools, actuarial information, and contributions. The proportionate share information is useful in determining the District's liability on relation to all other entities in the pool.

POSTEMPLOYMENT BENEFIT SCHEDULES

These schedules present information that shows the District's total other postemployment benefits (OPEB), plan fiduciary net position, and contributions related to retiree healthcare benefits provided by the District.

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Midpeninsula Regional Open Space District
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual (GAAP)
General Fund
For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget Positive - (Negative)
	Original	Final	Actual (GAAP Basis)	
Revenues:				
Property taxes	\$ 62,404,000	\$ 63,356,000	\$ 64,364,299	\$ 1,008,299
Grant income	668,294	926,859	717,159	(209,700)
Property management	2,010,327	1,910,327	1,875,271	(35,056)
Investment earnings	701,000	1,330,000	1,698,044	368,044
Other revenues	100,000	116,073	400,617	284,544
Total revenues	65,883,621	67,639,259	69,055,390	1,416,131
Expenditures:				
Current				
Salaries and employee benefits	30,815,915	30,314,557	28,981,780	1,332,777
Services and supplies	12,383,387	11,810,000	10,145,393	1,664,607
Total expenditures	43,199,302	42,124,557	39,127,173	2,997,384
Excess (deficiency) of revenues over (under) expenditures	22,684,319	25,514,702	29,928,217	4,413,515
Other financing sources (uses):				
Transfers in	-	-	-	-
Transfers out	-	-	(19,774,853)	(19,774,853)
Sale of property	-	10,400,000	10,400,000	-
Total other financing sources (uses)	-	10,400,000	(9,374,853)	(19,774,853)
Net change in fund balance	22,684,319	35,914,702	20,553,364	(15,361,338)
Fund balance beginning	66,702,829	66,702,829	66,702,829	-
Fund balance ending	<u>\$ 89,387,148</u>	<u>\$ 102,617,531</u>	<u>\$ 87,256,193</u>	<u>\$ (15,361,338)</u>

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Directors to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

Midpeninsula Regional Open Space District

Schedule of Pension Plan Contributions

June 30, 2023

Miscellaneous Plan									
Fiscal Year Ended	2015	2016	2017	2018	2019	2020	2021	2022	2023
Contractually Required Contributions	\$ 1,461,069	\$ 1,358,520	\$ 1,514,352	\$ 1,763,650	\$ 1,358,184	\$ 1,534,253	\$ 1,791,425	\$ 1,894,807	\$ 1,939,314
Contributions in Relation to Contractually Required Contributions	1,343,244	4,788,977	2,529,862	1,783,789	1,358,206	1,534,253	1,791,425	1,894,807	1,939,314
Contribution Deficiency (Excess)	\$ 117,825	\$ (3,430,457)	\$ (1,015,510)	\$ (20,139)	\$ (22)	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 8,994,979	\$ 9,862,578	\$ 11,834,150	\$ 12,802,887	\$ 15,311,826	\$ 15,435,511	\$ 16,402,829	\$ 17,775,634	\$ 18,518,714
Contributions as a % of Covered Payroll	14.93%	48.56%	21.38%	13.93%	8.87%	9.94%	10.92%	10.66%	10.47%

Notes to Schedule:

Valuation Date: June 30, 2021

Assumptions Used: Entry Age Method used for Actuarial Cost Method

Level Percentage of Payroll and Direct Rate Smoothing

Remaining Amortization Period no more than 29 years

Inflation Assumed at 2.30%

Investment Rate of Returns set at 6.8%

The mortality table was developed based on CalPERS-specific data. The rates incorporate Generational Mortality to capture ongoing mortality improvement using 80% of Scale MP 2020 published by the Society of Actuaries. For more details, please refer to the 2021 experience study report that can be found on the CalPERS website.

Fiscal year 2015 was the first year of implementation, therefore only nine years are shown.

The CalPERS discount rate was increased from 7.50% to 7.65% in FY2016, to 7.15% in FY2018, and then decreased to 6.9% in FY2023.

The CalPERS mortality assumptions was adjusted in fiscal year 2023.

Midpeninsula Regional Open Space District

Schedule of Net Pension Liability Proportionate Shares

June 30, 2023

Miscellaneous Plan Fiscal Year Ended	2015	2016	2017	2018	2019	2020	2021	2022	2023
Proportion of Net Pension Liability	0.39847%	0.41627%	0.29137%	0.27962%	0.27629%	0.29538%	0.31934%	0.18789%	0.37153%
Proportionate Share of Net Pension Liability	\$ 9,848,203	\$ 11,420,126	\$ 10,121,906	\$ 11,022,824	\$ 10,412,478	\$ 11,828,627	\$ 13,470,046	\$ 3,567,574	\$ 17,384,921
Covered Payroll	\$ 8,448,635	\$ 8,994,979	\$ 9,862,578	\$ 11,834,150	\$ 12,802,887	\$ 15,311,826	\$ 15,435,511	\$ 16,402,829	\$ 17,775,634
Proportionate Share of NPI as a % of Covered Payroll	116.57%	126.96%	102.63%	93.14%	81.33%	77.25%	87.27%	21.75%	97.80%
Plan's Fiduciary Net Position as a % of the TPL	81.15%	79.23%	80.93%	82.04%	84.37%	83.84%	83.28%	95.88%	82.13%

Fiscal year 2015 was the first year of implementation, therefore only nine years are shown.

The CalPERS discount rate was increased from 7.50% to 7.65% in FY2016, to 7.15% in FY2018, and then decreased to 6.9% in FY2023.

The CalPERS mortality assumptions was adjusted in fiscal year 2023.

0.821253631

Midpeninsula Regional Open Space District

Schedule of Contributions for Postemployment Benefits

June 30, 2023

Fiscal Year Ended	2018	2019	2020	2021	2022	2023
Actuarially determined contribution (ADC)	\$ 609,000	\$ 624,000	\$ 643,000	\$ 686,000	\$ 707,000	\$ 399,000
Less: actual contribution in relation to ADC	(412,000)	(670,768)	(638,539)	(789,326)	(832,763)	(312,906)
Contribution deficiency (excess)	\$ 197,000	\$ (46,768)	\$ 4,461	\$ 4,461	\$ (125,763)	\$ 86,094
Covered employee payroll	\$ 12,802,887	\$ 13,550,000	\$ 16,838,000	\$ 18,617,066	\$ 19,523,601	\$ 21,959,491
Contributions as a % of covered employee payroll	3.22%	4.95%	3.79%	4.24%	4.27%	1.42%

Assumptions and Methods

Valuation Date:	June 30, 2022
Measurement Date:	June 30, 2021
Actuarial Cost Method:	Entry age normal, level percentage of payroll
Amortization Period:	4.8-year average remaining period
Asset Valuation Method:	Investment gains and losses spread over 5-year rolling period
Actuarial Assumptions:	
Discount Rate	6.25%
General Inflation	2.50%
Payroll Increases	2.75%
Medical Trend	Non-Medicare - 6.5% for 2023, decreasing to an ultimate rate of 3.75% in 2076.
	Medicare (Non-Kaiser) - 5.65% for 2023, decreasing to an ultimate rate of 3.75% in 2076.
	Medicare (Kaiser) - 4.6% for 2023, decreasing to an ultimate rate of 3.75% in 2076.
PEMHCA Minimum Increases	4.00%
Mortality, Retirement, Disability, Termination	CalPERS 2000-2019 experience study
Mortality Improvement	CalPERS 2000-2019 experience study
Healthcare Participation for Future Retirees	CalPERS 2000-2019 experience study

Other Notes

GASB 75 requires a schedule of contributions for the last ten fiscal years, or for as many years as are available if less than ten years are available. GASB 75 was adopted as of June 30, 2018.

There were no changes in benefit terms or trend rates.

PPACA excise tax was repealed 12/20/19. Since this is after the June 30, 2019 measurement date, the excise tax is included in the June 30, 2019 Total OPEB Liability (TOL).

Mortality improvement scale was updated to Scale MP-2019 from MP-2017 in fiscal year 2020.

Mortality improvement scale was updated to Scale MP-2021 from MP-2019 in fiscal year 2022.

The discount rate decreased from 7.0% to 6.5% in FY 2019, increased to 6.75% in FY 2019 and decreased to 6.25% in FY 2022.

In FY 2022, the general inflation rate decreased to 2.5% from 2.75%.

In FY 2022, the salary increases rate decreased to 2.75% from 3%.

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Midpeninsula Regional Open Space District

Schedule of Changes in Net OPEB Liability

June 30, 2023

Fiscal Year Ended	2018	2019	2020	2021	2022	2023
Total OPEB liability						
Service cost	\$ 313,000	\$ 321,153	\$ 330,788	\$ 390,204	\$ 396,887	\$ 380,515
Interest	326,000	361,203	397,289	426,406	461,666	424,248
Diff. between expected and actual experience	-	-	(156,450)	-	(260,022)	-
Changes of assumptions	-	-	(30,520)	(88,493)	(374,135)	-
Benefit payments	(113,000)	(162,000)	(152,768)	(185,539)	(239,326)	(279,786)
Net change in Total OPEB Liability	526,000	520,356	388,339	542,578	(14,930)	524,977
Total OPEB Liability - beginning	4,585,000	5,111,000	5,631,356	6,019,695	6,562,273	6,547,343
Total OPEB Liability - ending	\$ 5,111,000	\$ 5,631,356	\$ 6,019,695	\$ 6,562,273	\$ 6,547,343	\$ 7,072,320
Plan fiduciary net position						
Employer contributions	\$ 513,000	\$ 412,000	\$ 670,768	\$ 638,539	\$ 789,326	\$ 832,763
Net investment income	287,000	259,143	232,579	212,944	1,432,096	(993,556)
Benefit payments	(113,000)	(162,000)	(152,768)	(185,539)	(239,326)	(279,786)
Administrative expenses	(1,000)	(6,064)	(807)	(2,274)	(1,975)	(2,818)
Net change in plan fiduciary net position	686,000	503,079	749,772	663,670	1,980,121	(443,397)
Plan fiduciary net position - beginning	2,580,000	3,266,000	3,769,079	4,518,851	5,182,521	7,162,642
Plan fiduciary net position - ending	\$ 3,266,000	\$ 3,769,079	\$ 4,518,851	\$ 5,182,521	\$ 7,162,642	\$ 6,719,245
Net OPEB liability (asset)	\$ 1,845,000	\$ 1,862,277	\$ 1,500,844	\$ 1,379,752	\$ (615,299)	\$ 353,075
Plan fiduciary net position as a % of the total OPEB liability	63.90%	66.93%	75.07%	78.97%	109.40%	95.01%
Covered Employee Payroll	\$ 11,834,150	\$ 12,802,887	\$ 13,550,000	\$ 16,838,000	\$ 18,617,066	\$ 19,523,601
NOL as a % of covered employee payroll	15.59%	14.55%	11.08%	8.19%	-3.31%	1.81%
TOL as a % of covered employee payroll	43.19%	43.99%	44.43%	38.97%	35.17%	36.22%

Other Notes

GASB 75 requires a schedule of contributions for the last ten fiscal years, or for as many years as are available if less than ten years are available. GASB 75 was adopted as of June 30, 2018.

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Supplementary Information

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SUPPLEMENTARY INFORMATION

BUDGETARY SCHEDULES

These schedules present comparisons of the original budget, final budget and actual revenues and expenditures for major capital project funds and debt service funds. These schedules presents the difference between the final budget and actuals.

BOND PROGRAM EXPENDITURES

This schedule presents the program expenditures for the Measure AA Bond Program for the current year and the in total since the inception of the program.

Midpeninsula Regional Open Space District
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual (GAAP)
Measure AA Capital Projects Fund
For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget Positive - (Negative)
	Original	Final	Actual (GAAP Basis)	
Revenues:				
Grant income	\$ 2,764,399	\$ 11,808,006	\$ 11,967,970	\$ 159,964
Investment earnings	311,000	282,000	581,827	299,827
Total revenues	3,075,399	12,090,006	12,549,797	459,791
Expenditures:				
Current				
Salaries and employee benefits	-	501,358	411,448	89,910
Capital outlay	9,910,125	21,764,215	21,728,175	36,040
Total expenditures	9,910,125	22,265,573	22,139,623	125,950
Excess (deficiency) of revenues over (under) expenditures	(6,834,726)	(10,175,567)	(9,589,826)	585,741
Other financing sources (uses):				
Transfers in	-	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	-	-	-	-
Net change in fund balance	(6,834,726)	(10,175,567)	(9,589,826)	585,741
Fund balance beginning	19,530,564	19,530,564	19,530,564	-
Fund balance ending	\$ 12,695,838	\$ 9,354,997	\$ 9,940,738	\$ 585,741

Midpeninsula Regional Open Space District
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual (GAAP)
GF Capital Projects Fund
For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget Positive - (Negative)
	Original	Final	Actual (GAAP Basis)	
Revenues:				
Grant income	\$ -	\$ 155,000	\$ -	\$ (155,000)
Investment earnings	-	-	-	-
Total revenues	-	155,000	-	(155,000)
Expenditures:				
Capital outlay	6,930,600	3,806,420	2,844,463	961,957
Total expenditures	6,930,600	3,806,420	2,844,463	961,957
Excess (deficiency) of revenues over (under) expenditures	(6,930,600)	(3,651,420)	(2,844,463)	806,957
Other financing sources (uses):				
Transfers in	-	-	2,844,463	2,844,463
Transfers out	-	-	-	-
Total other financing sources (uses)	-	-	2,844,463	2,844,463
Net change in fund balance	(6,930,600)	(3,651,420)	-	3,651,420
Fund balance beginning	-	-	-	-
Fund balance ending	\$ (6,930,600)	\$ (3,651,420)	\$ -	\$ 3,651,420

Midpeninsula Regional Open Space District
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget to Actual (GAAP)
Debt Service Fund
For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget Positive - (Negative)
	Original	Final	Actual (GAAP Basis)	
Revenues:				
Property taxes	\$ 5,496,000	\$ 5,496,000	\$ 5,354,593	\$ (141,407)
Grant income	-	-	189	189
Investment earnings	31,000	31,000	50,699	19,699
Total revenues	5,527,000	5,527,000	5,405,481	(121,519)
Expenditures:				
Debt service:				
Principal	16,390,000	16,390,000	16,390,000	-
Interest	7,553,488	7,553,488	7,381,721	171,767
Total expenditures	23,943,488	23,943,488	23,771,721	171,767
Excess (deficiency) of revenues over (under) expenditures	(18,416,488)	(18,416,488)	(18,366,240)	50,248
Other financing sources (uses):				
Transfers in	18,416,488	18,416,488	16,930,390	(1,486,098)
Total other financing sources (uses)	18,416,488	18,416,488	16,930,390	(1,486,098)
Net change in fund balance	-	-	(1,435,850)	(1,435,850)
Fund balance beginning	4,148,795	4,148,795	4,148,795	-
Fund balance ending	\$ 4,148,795	\$ 4,148,795	\$ 2,712,945	\$ (1,435,850)

Midpeninsula Regional Open Space District

Measure AA Bond Program Schedule of Program Expenditures June 30, 2023

Project No.	Project Description	Expenditures from July 01, 2022 through June 30, 2023	Expenditures from Inception through June 30, 2023
AA01	Miramontes Ridge - Gateway to San Mateo Coast	\$ 33,994	\$ 605,109
AA02	Regional: Bayfront Habitat Protection & Public Access Partnerships	1,721	6,874,329
AA03	Purisima Creek Redwoods: Purisma-to Sea Trail, Watershed & Grazing	1,433,868	8,209,226
AA04	El Corte de Madera Creek: Bike Trail & Water Quality Projects	-	966,168
AA05	La Honda Creek - Upper Recreation Area	384,231	3,345,646
AA06	Hawthorn Public Access Improvements	80,948	229,526
AA07	Driscoll Ranch Public Access, Wildlife Protection & Grazing	735	12,657,012
AA08	La Honda/Russian Ridge: Upper San Gregorio Watershed	-	2,153,910
AA09	Russian Ridge: Public Recreation, Grazing & Wildlife Protection	-	796,787
AA10	Coal Creek: Reopen Alpine Road for Trail Use	1,771,052	2,325,486
AA11	Rancho San Antonio: Interpretive Improvements, Refurbishing	49,260	562,493
AA13	Cloverdale Ranch: Wildlife Protection, Grazing and Trail Connections	15,609,689	15,609,689
AA15	Regional: Redwood Protection & Salmon Fishery Conservation	-	3,110,818
AA17	Regional: Complete Upper Stevens Creek Trail	-	2,386,442
AA18	South Bay Foothills: Saratoga-to-Sea Trail & Wildlife Corridor	-	1,164,187
AA19	El Sereno Dog Park & Connections	-	1,564,764
AA20	South Bay Foothills: Wildlife Passage/Ridge Trail Improvements	828,256	2,584,638
AA21	Bear Creek Redwoods: Public Recreation & Interpretive Projects	1,225,051	16,150,802
AA22	Sierra Azul: Cathedral Oaks Public Access & Conservation Projects	720,818	1,996,410
AA23	Sierra Azul: Mt Umunhum Public Access & Interpretation Projects	-	23,134,891
AA24	Sierra Azul: Rancho de Guadalupe Family Recreation	-	1,591,996
AA25	Sierra Azul: Loma Prieta Area Public Access, Regional Trails/Habitat Projects	-	2,398,668
Total MAA Bond Project Expenditures		22,139,623	110,418,997
Reimbursements from Grants, Contributions, and Other Funds		(11,967,970)	(22,828,660)
Total MAA Bond Project Expenditures - Net Reimbursements		\$ 10,171,653	\$ 87,590,337

Midpeninsula Regional Open Space District

Notes to Supplementary Information

June 30, 2023

NOTE 1 - BACKGROUND

Measure AA is a \$300 million general obligation bond approved in June 2014 by over two-thirds of Midpen voters. Proceeds from bonds, which will be sold in a series over approximately the next 20-30 years, will be used to:

- Protect natural open space lands
- Open preserves or areas of preserves that are currently closed
- Construct public access improvements such as new trails and staging areas
- Restore and enhance open space land, which includes forests, streams, watersheds, and coastal ranch areas.

On July 29, 2015, the District issued \$40,000,000 of 2015A general obligation bonds and \$5,000,000 of 2015B federally taxable general obligation bonds to finance certain projects authorized by voters. The bonds bear interest from 1.5% to 5% and are due semi-annually on March 1 and September 1. The bonds were issued at a premium of \$2,559,224 with an underwriter's discount of \$107,599 and issuance costs of \$170,000.

On February 1, 2018, the District issued \$50,000,000 of 2018 general obligation bonds to finance 25 projects specified in Measure AA. The bonds bear interest from 2% to 5% and are due semi-annually on March 1 and September 1. The bonds were issued at a premium of \$3,691,291 with an issuance costs of \$455,462.

Land acquisition is the first step to open space conservation. The Vision Plan identified 50,000 acres of open space land that, when conserved, would significantly improve wildlife conditions, wetlands, watersheds, creeks, sensitive plant communities and healthy outdoor recreation. As of June 30, 2023, the District has acquired and / or preserved over 1,700 acres of land with \$24 million in funding support from Measure AA Funds.

NOTE 2 - OVERSIGHT COMMITTEE

The Oversight Committee is essential to implementing Measure AA and will consist of seven at-large members who reside within the District. The Committee convenes at least once a year and reviews annual Measure AA expenditures and Midpen's Annual Audit and Accountability report. Each year, the Committee's findings will be presented to the Board at a public meeting and will be posted on the District's website.

NOTE 3 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basis of accounting utilized in preparation of this report may differ from accounting principles generally accepted in the United States of America. Accordingly, the accompanying program statement is not intended to present the financial position and the results of operations in conformity with accounting principles generally accepted in the United States of America. Expenditures incurred with Measure AA Bond proceeds are recorded on a modified accrual basis of accounting. Under the modified accrual basis of accounting, revenue is recognized when it is measurable and available. Similarly, expenses are recognized when they are incurred, not when they are paid.



Statistical Information

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STATISTICAL SECTION

This part of the District's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health. In contrast to the financial section, the statistical section information is not subject to independent audit.

Financial Trends

These schedules contain trend information to help the reader understand how the District's financial performance and well being have changed over time:

1. Net Position
2. Changes in Net Position
3. Fund Balances of Governmental Funds
4. Changes in Fund Balances of Governmental Funds

Revenue Capacity

These schedules contain information in relation to the District's property tax assessments:

1. Assessed and Actual Value of Taxable Property
2. Direct and Overlapping Property Tax Rates
3. Principal Property Tax Payers
4. Property Tax Levies and Collections

Debt Capacity

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future:

1. Ratios of General Bonded Debt Outstanding
2. Ratios of Outstanding Debt by Type
3. Computation of Direct and Overlapping Debt
4. Legal Debt Margin Information

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place:

1. Demographic and Economic Statistics
2. Principal Employers

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs:

1. Full-Time Equivalent Employees by Function
2. Capital Asset Statistics by Function
3. Operating Indicators by Function

Sources

Unless otherwise noted, the information in these schedules is derived from the Annual Financial Reports for the relevant year.

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Midpeninsula Regional Open Space District

Net Position

Last Ten Fiscal Years

(accrual basis of accounting)

(amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Governmental activities										
Net investment in capital assets	\$ 268,869	\$ 278,611	\$ 276,395	\$ 308,601	\$ 312,121	\$ 351,152	\$ 371,186	\$ 382,788	\$ 409,656	\$ 435,083
Restricted	4,327	2,566	5,786	4,571	7,252	8,207	6,277	5,731	6,193	4,345
Unrestricted	37,951	39,948	39,280	23,831	29,415	8,015	14,617	26,926	30,666	49,741
Total Net Position	\$ 311,147	\$ 321,125	\$ 321,461	\$ 337,003	\$ 348,788	\$ 367,374	\$ 392,080	\$ 415,445	\$ 446,515	\$ 489,169

Source: Annual Financial Report

Midpeninsula Regional Open Space District

Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)
(amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses										
Governmental activities										
Land preservation	\$ 17,930	\$ 19,478	\$ 26,080	\$ 21,783	\$ 28,910	\$ 34,304	\$ 32,482	\$ 38,861	\$ 31,358	\$ 45,382
Interest and fiscal charges	7,163	7,202	9,752	8,327	8,193	10,449	9,874	8,356	7,930	7,126
Depreciation	1,095	1,232	1,311	1,585	2,399	-	-	-	-	-
Loss on refunding of debt	-	-	-	-	-	-	-	-	-	-
Total governmental activities expenses	26,188	27,912	37,143	31,695	39,502	44,753	42,356	47,217	39,288	52,508
Program Revenues										
Governmental Activities										
Charges for Services	1,422	1,437	1,636	1,479	1,576	2,360	2,655	2,298	1,490	1,875
Grants and Contributions	1,901	953	1,194	651	1,613	1,082	3,293	2,881	3,884	12,685
Land donations	-	-	-	-	-	-	-	-	-	-
Total governmental activities program revenues	3,323	2,390	2,830	2,130	3,189	3,442	5,948	5,179	5,374	14,560
Net (expense)/revenue - governmental activities	(22,865)	(25,522)	(34,313)	(29,565)	(36,313)	(41,311)	(36,408)	(42,038)	(33,914)	(37,948)
General Revenues and Other Changes in Net Position										
Governmental Activities										
Property taxes	32,433	35,082	44,980	43,861	47,798	54,395	57,251	62,476	64,410	69,719
Investment earnings	138	202	648	463	1,045	3,648	2,307	1,979	(896)	2,330
Use of money and property	-	-	-	-	-	-	-	-	-	-
Miscellaneous	182	216	810	784	1,153	-	1,557	976	838	397
Special item - gain on disposal of capital assets	-	-	-	-	-	-	-	-	-	8,155
Total governmental activities	32,753	35,500	46,438	45,108	49,996	58,043	61,115	65,431	64,352	80,601
Change in Net Position										
Governmental activities	9,888	9,978	12,125	15,543	13,683	18,586	24,708	23,393	30,438	42,654
Prior period adjustments	1,971	-	(11,790)	-	(1,898)	-	-	(30)	633	-
Total Changes in Net Position	\$ 11,859	\$ 9,978	\$ 335	\$ 15,543	\$ 11,785	\$ 18,586	\$ 24,708	\$ 23,363	\$ 31,071	\$ 42,654

Source: Annual Financial Report

Midpeninsula Regional Open Space District

Fund Balances of Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General fund										
Nonspendable	\$ -	\$ -	\$ -	\$ 55	\$ 36	\$ 186	\$ 206	\$ 291	\$ 840	\$ 1,131
Restricted	1,702	1,702	1,971	1,971	1,467	1,432	5,527	7,876	8,349	11,006
Committed	-	20,400	35,400	35,400	55,300	29,288	30,518	40,587	36,985	51,625
Assigned	5,000	-	-	-	-	1,400	710	2,891	1,266	1,266
Unassigned	34,453	21,330	16,848	23,872	16,306	16,515	19,979	17,974	19,263	22,227
Total General Fund	\$ 41,155	\$ 43,432	\$ 54,219	\$ 61,298	\$ 73,109	\$ 48,821	\$ 56,940	\$ 69,619	\$ 66,703	\$ 87,255
All other governmental funds										
Restricted	\$ 1,621	\$ -	\$ 26,894	\$ 9,539	\$ 59,304	\$ 52,975	\$ 43,959	\$ 26,848	\$ 23,679	\$ 12,654
Total all other governmental funds	\$ 1,621	\$ -	\$ 26,894	\$ 9,539	\$ 59,304	\$ 52,975	\$ 43,959	\$ 26,848	\$ 23,679	\$ 12,654

Source: Annual Financial Report

Midpeninsula Regional Open Space District

Changes in Fund Balances of Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
REVENUES										
Property taxes	\$ 32,433	\$ 35,082	\$ 44,980	\$ 43,861	\$ 47,798	\$ 54,395	\$ 57,251	\$ 62,476	\$ 64,410	\$ 69,719
Grant income	1,901	953	1,194	651	1,613	1,082	3,293	2,881	3,884	12,685
Property management	1,422	1,438	1,636	1,479	1,576	2,360	2,655	2,298	1,490	1,875
Investment earnings	150	216	666	480	1,064	3,649	2,327	1,979	(896)	2,331
Other	145	241	644	609	348	641	262	978	842	401
Land donation	-	-	-	-	-	-	-	-	-	-
TOTAL REVENUE	36,051	37,930	49,120	47,080	52,399	62,127	65,788	70,612	69,730	87,011
EXPENDITURES										
Land Preservation	17,303	18,272	28,965	25,807	28,226	29,186	31,445	34,234	35,286	39,538
Capital outlay	8,231	8,445	18,901	19,961	16,440	45,356	20,101	24,140	25,116	24,573
Debt service:										
Principal and advance refunding escrow	2,999	3,145	4,367	5,193	6,392	6,480	9,115	8,395	8,120	16,390
Interest and fiscal charges	5,859	5,749	6,478	7,190	6,597	9,191	8,555	8,246	7,925	7,382
TOTAL EXPENDITURES	34,392	35,611	58,711	58,152	57,655	90,213	69,216	75,015	76,447	87,883
EXCESS (DEFICIT) OF REVENUES OVER EXPENDITURES	1,659	2,319	(9,591)	(11,072)	(5,256)	(28,086)	(3,428)	(4,403)	(6,717)	(872)
OTHER FINANCING SOURCES AND USES										
Transfers in	8,858	8,894	12,146	15,839	9,409	49,929	21,110	16,227	38,927	19,775
Transfers out	(8,858)	(8,894)	(12,146)	(15,839)	(9,409)	(49,929)	(21,110)	(16,227)	(38,927)	(19,775)
Payment to refunded bond escrow agent	-	-	-	(68,187)	(27,660)	-	-	-	-	-
Issuance of refunding debt	-	-	-	57,410	25,025	-	-	-	-	-
Advance refunding of revenue bonds	-	(29,987)	-	-	-	-	-	-	-	-
Issuance of debt	-	28,325	45,000	-	61,220	-	-	-	-	-
Premium from debt issuances	-	-	2,282	11,564	8,246	-	-	-	-	-
Sale of Property	-	-	-	-	-	-	-	-	-	10,400
TOTAL OTHER FINANCING SOURCES (USES)	-	(1,662)	47,282	787	66,831	-	-	-	-	10,400
NET CHANGES IN FUND BALANCES	\$ 1,659	\$ 657	\$ 37,691	\$ (10,285)	\$ 61,575	\$ (28,086)	\$ (3,428)	\$ (4,403)	\$ (6,717)	\$ 9,528
Capitalized capital outlay expenditures	8,231	8,445	18,901	19,961	16,440	45,356	20,101	24,140	25,116	26,987
Debt Service as a percentage of noncapital expenditures	51.19%	48.68%	37.44%	47.99%	46.02%	53.69%	56.19%	48.61%	45.47%	60.12%

Source: Annual Financial Report

Midpeninsula Regional Open Space District

Assessed and Actual Value of Taxable Property

Last Ten Fiscal Years

(amounts expressed in thousands)

County of Santa Clara						
Fiscal Year	Secured	State Board	Unsecured	Total before Rdv. Increment	Total after Rdv. Increment	Total Direct Tax Rate
2014	125,816,313	5,192	8,032,680	133,854,185	128,261,360	1.00%
2015	134,293,819	3,616	8,134,278	142,431,713	136,364,266	1.00%
2016	148,710,117	3,616	8,236,861	156,950,594	151,221,560	1.00%
2017	161,457,837	3,616	8,664,927	170,126,380	163,586,434	1.00%
2018	174,219,310	3,616	9,773,726	183,996,652	177,153,795	1.00%
2019	188,007,378	8,646	10,266,764	198,282,788	191,359,437	1.00%
2020	201,019,887	8,646	9,814,574	210,843,107	203,359,598	1.00%
2021	215,781,759	8,646	11,330,441	227,120,846	218,943,920	1.00%
2022	228,077,982	8,646	10,356,600	238,443,228	229,079,367	1.00%
2023	246,772,685	8,646	9,626,603	256,407,934	246,589,192	1.00%
County of San Mateo						
Fiscal Year	Secured	State Board	Unsecured	Total before Rdv. Increment	Total after Rdv. Increment	Total Direct Tax Rate
2014	57,513,572	2,336	2,180,554	59,696,462	55,714,674	1.00%
2015	60,798,837	2,343	2,087,353	62,888,533	58,641,318	1.00%
2016	66,177,633	3,086	2,363,781	68,544,500	63,519,108	1.00%
2017	72,017,698	3,085	2,640,434	74,661,217	68,354,025	1.00%
2018	78,506,564	3,085	2,996,701	81,506,350	73,565,159	1.00%
2019	85,236,395	2,658	2,756,478	87,995,531	79,176,299	1.00%
2020	99,187,975	3,219	2,894,481	102,085,675	92,428,172	1.00%
2021	106,601,125	3,117	2,841,197	109,445,439	98,825,038	1.00%
2022	112,134,905	3,117	2,887,059	115,025,081	103,840,320	1.00%
2023	121,491,885	3,116	3,087,846	124,582,847	112,202,838	1.00%

Source: California Municipal Statistics, Inc

Midpeninsula Regional Open Space District

Property Tax Rates

Direct and Overlapping¹ Property Tax Rates

Last Ten Fiscal Years

County of Santa Clara (Tax Rate Area 6-001) ²					County of San Mateo (Tax Rate Area 9-001) ³			
Fiscal Year	Other				General Property Tax Levy	Other		
	General Property Tax Levy	Overlapping Governments	Open Space District	Total		Overlapping Governments	Open Space District	Total
2014	1.00000	0.18740	-	1.18740	1.00000	0.07470	-	1.07470
2015	1.00000	0.18304	-	1.18304	1.00000	0.08530	-	1.08530
2016 ⁴	1.00000	0.17807	0.00080	1.17887	1.00000	0.08420	0.00080	1.08500
2017	1.00000	0.17160	0.00060	1.17220	1.00000	0.10990	0.00060	1.11050
2018	1.00000	0.18133	0.00090	1.18223	1.00000	0.10300	0.00090	1.10390
2019	1.00000	0.17126	0.00180	1.17306	1.00000	0.09240	0.00180	1.09420
2020	1.00000	0.18202	0.00160	1.18362	1.00000	0.10020	0.00160	1.10180
2021	1.00000	0.17196	0.00150	1.17346	1.00000	0.08270	0.00150	1.08420
2022	1.00000	0.18382	0.00150	1.18532	1.00000	0.08630	0.00150	1.08780
2023	1.00000	0.18476	0.00130	1.18606	1.00000	0.07570	0.00130	1.07700

Source: FY 2022-23 Tax Rate Books for San Mateo and Santa Clara Counties

¹ Due to the District's size and that it is located in two counties (County of Santa Cruz excluded), there is no tax rate area that represents the typical total tax rate for the District. The above tax rate areas are the largest in terms of assessed valuation for each County's portion of the District.

² The 2020-21 assessed valuation of Tax Rate Area (TRA) 6-001 is \$34,784,837,029 which is 10.34% of the District's total assessed valuation.

³ The 2020-21 assessed valuation of TRA 9-001 is \$18,856,576,299 which is 5.60% of the District's total assessed valuation.

⁴ Fiscal Year 2015-16 was the first year in which ad valorem property taxes authorized by Measure AA were levied.

Midpeninsula Regional Open Space District

Principal Property Tax Payers
Current Year and Nine Years Ago
(amounts expressed in thousands)

Taxpayer	Fiscal Year 2023			Fiscal Year 2014		
	Taxable Assessed Valuation	Rank	Percentage of Total Assessed Valuation	Taxable Assessed Valuation	Rank	Percentage of Total Assessed Valuation
Google Inc.	\$ 9,320,299	1	2.53%	\$ 846,059	2	0.46%
Board of Trustees, Leland Stanford Jr. University	8,417,518	2	2.29%	4,487,490	1	2.45%
Campus Holdings Inc.	4,930,047	3	1.34%			
Hibscus Properties LLC	2,146,005	4	0.58%			
Apple Computer Inc.	2,018,710	5	0.55%	807,413	3	0.44%
Planetary Ventures LLC	1,528,906	6	0.42%			
Facebook Inc.	1,197,556	7	0.33%			
Sobrato Interests	1,196,219	8	0.32%	256,850	18	0.14%
Lockheed Missiles and Space Co. Inc.	997,605	9	0.27%	591,531	6	0.32%
LinkedIn Corporation	965,156	10	0.26%			
Intuitive Surgical Inc.	940,318	11	0.26%	318,000	14	0.17%
Applied Materials Inc.	839,448	12	0.23%	359,915	10	0.20%
CW SPE LLC	795,182	13	0.22%			
Richard T. Spieker, Trustee	743,776	45	0.20%			
Menlo & Juniper Networks LLC	650,391	15	0.18%			
ARE-San Framicsci No.63 LLC	622,463	16	0.17%			
Pathline Park I LLC	579,040	17	0.16%			
Oracle Corp.	563,382	18	0.15%	590,126	7	0.32%
MT2 B3-4 LLC	540,068	19	0.15%			
Columbia REIT University Circle LP	535,093	20	0.15%			
Campus Holdings Inc.	*	*	*	713,843	4	0.39%
Network Appliance Inc.	*	*	*	668,556	5	0.36%
Irvin Company	*	*	*	411,937	8	0.22%
VII Pac Shores Investors LLC	*	*	*	408,204	9	0.22%
Yahoo Inc	*	*	*	354,451	11	0.19%
HCP Life Science REIT Inc.	*	*	*	331,389	12	0.18%
Wells REIT II-University Circle LP	*	*	*	325,159	13	0.18%
SPF Mathilda LLC	*	*	*	290,133	15	0.16%
MT SPE LLC	*	*	*	275,204	16	0.15%
Westport Office Park LLC	*	*	*	266,009	17	0.15%
Space System/Loral Land LLC	*	*	*	252,085	19	0.14%
Tishman Speyer Archstone-Smith	*	*	*	248,290	20	0.14%
Total	\$ 39,527,182		10.76%	\$ 12,802,644		6.99%

* Information not available/not applicable

Source: California Municipal Statistics, Inc.

Midpeninsula Regional Open Space District

Property Tax Levies and Collections

Last Ten Fiscal Years

Fiscal Year	Levy ¹		Collections			
	Santa Clara County	San Mateo County	Santa Clara County	% of County	San Mateo County	% of County
	Taxes Levied	Taxes Levied	Collections	Levy	Collections	Levy
2016	\$ 1,186,363	\$ 527,932	\$ 1,177,636	99.3%	\$ 524,982	99.4%
2017	968,301	431,711	962,730	99.4%	429,436	99.5%
2018	1,558,456	705,842	1,553,773	99.7%	701,923	99.4%
2019	3,365,744	1,532,834	3,348,991	99.5%	1,524,259	99.4%
2020	3,215,052	1,591,352	3,195,317	99.4%	1,577,126	99.1%
2021	3,234,509	1,594,389	3,213,174	99.3%	1,583,986	99.3%
2022	3,415,153	1,674,334	3,395,878	99.4%	1,672,767	99.9%
2023	3,223,331	1,580,479	3,198,622	99.2%	1,570,003	99.3%

Source: California Municipal Statistics, Inc.

¹ District's general obligation bond debt service levy. Prior years are not applicable. Levy began in FY2015-16

Midpeninsula Regional Open Space District

Ratios of General Bonded Debt Outstanding

Last Ten Fiscal Years

(amounts expressed in thousands, except per-capita amount)

Fiscal Year	General Obligation Bonds	Debt Service Monies Available	Total	Taxable Assessed Value	Percentage of Taxable AV ¹	Population	Per Capita ²
2014	-	-	-	183,976,034	0.000%	2,641,313	-
2015	-	-	-	195,005,584	0.000%	2,673,291	-
2016	45,000	3,116	41,884	214,740,668	0.020%	2,695,537	15.54
2017	44,225	2,194	42,031	231,940,459	0.018%	2,706,409	15.53
2018	104,570	5,785	98,785	250,718,954	0.039%	2,714,506	36.39
2019	102,880	6,776	96,104	270,535,736	0.036%	2,715,893	35.39
2020	98,290	4,814	93,476	295,787,770	0.032%	2,716,227	34.41
2021	94,890	4,283	90,607	317,768,958	0.029%	2,699,416	33.57
2022	92,025	4,583	87,442	332,919,687	0.026%	2,639,445	33.13
2023	82,680	4,701	77,979	358,792,030	0.022%	2,623,723	29.72

Source: Annual Financial Report

¹ See the Schedule of Assessed and Actual Value of Taxable Property for property value data.

² Population data can be found in the Schedule of Demographic and Economic Statistics.

Midpeninsula Regional Open Space District

Santa Clara County, California

Computation of Direct and Overlapping Debt

For the Year Ended June 30, 2023

2022-23 Assessed Valuation: \$380,990,781,448

	Total Debt 6/30/23	% Applicable (1)	District's Share of Debt 6/30/23
<u>DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:</u>			
Santa Clara County	\$1,041,125,000	41.421%	\$ 431,244,386
Foothill-De Anza Community College District	603,653,754	93.983	567,331,908
San Mateo Community College District	708,837,622	43.192	306,161,146
West Valley-Mission Community College District	694,320,000	28.844	200,269,661
Palo Alto Unified School District	447,128,668	100.	447,128,668
Fremont Union High School District	771,685,088	86.525	667,700,522
Sequoia Union High School District	440,812,000	91.760	404,489,091
Other High School Districts	1,612,868,581	Various	376,948,641
Belmont-Redwood Shores School District and School Facilities Improvement Districts Nos. 1 and 2	128,550,711	9.863-91.777	52,665,632
Cupertino Union School District	258,383,303	75.305	194,575,546
Los Altos School District	134,380,000	100.	134,380,000
Los Gatos Union School District	62,020,000	98.277	60,951,395
Menlo Park City School District	119,097,593	100.	119,097,593
San Carlos School District	100,663,118	96.730	97,371,434
Mountain View-Whisman School District	361,720,000	100.	361,720,000
Sunnyvale School District	258,790,820	100.	258,790,820
Other Unified and Elementary School Districts	2,922,297,320	Various	951,690,463
Cities	754,585,000	0.094-100.	85,221,890
El Camino Hospital District	105,480,000	98.167	103,546,552
Saratoga Fire Protection District	1,886,435	100.	1,886,435
Midpeninsula Regional Open Space District	82,680,000	100.	82,680,000
Community Facilities Districts	23,275,197	100.	23,275,197
Santa Clara Valley Water District Benefit Assessment District	38,900,000	41.421	16,112,769
1915 Act Bonds (Estimate)	21,181,674	100.	21,181,674
TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT			\$5,966,421,423

- (1) The percentage of overlapping debt applicable to the district is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the district divided by the district's total taxable assessed value.

(Continued.)

Midpeninsula Regional Open Space District

Santa Clara County, California

Computation of Direct and Overlapping Debt

For the Year Ended June 30, 2023

	Total Debt 6/30/23	% Applicable (1)	District's Share of Debt 6/30/23
<u>DIRECT AND OVERLAPPING GENERAL FUND DEBT:</u>			
Santa Clara County General Fund Obligations	\$1,210,404,570	41.421%	\$464,082,777
Santa Clara County Pension Obligation Bonds	329,741,844	41.421	136,582,369
San Mateo County General Fund Obligations	589,931,687	43.192	254,803,294
County Board of Education Certificates of Participation	7,055,000	41.421-43.192	3,030,636
Foothill-DeAnza Community College District General Fund Obligations	20,645,000	93.983	19,402,790
West Valley-Mission Community College District General Fund Obligations	8,160,000	28.844	2,353,670
Union High School District General Fund Obligations	63,949,475	Various	4,021,617
Other Unified and Elementary School District General Fund Obligations	21,994,438	Various	8,240,548
City of Cupertino General Fund Obligations	16,065,000	93.171	14,967,921
City of Los Altos General Fund Obligations	9,289,040	100.	9,289,040
City of Palo Alto General Fund Obligations	144,745,000	100.	144,745,000
City of Redwood City General Fund Obligations	56,885,000	100.	56,885,000
City of Sunnyvale General Fund Obligations	131,200,000	99.944	131,126,528
Other City General Fund Obligations	666,506,954	Various	3,607,332
Fire Protection Districts Certificates of Participation	48,058,799	100.	48,058,799
Montara Water and Sanitary District Certificates of Participation	5,228,976	100.	5,228,976
San Mateo County Mosquito and Vector Control District General Fund Obligations	3,617,831	43.192	1,562,614
Santa Clara County Vector Control District Certificates of Participation	1,230,000	41.421	509,478
Midpeninsula Regional Open Space District General Fund Obligations	91,570,600	100.	91,570,600 (2)
TOTAL GROSS DIRECT AND OVERLAPPING GENERAL FUND DEBT			\$1,400,068,989
Less: Santa Clara County supported obligations			4,357,579
TOTAL NET DIRECT AND OVERLAPPING GENERAL FUND DEBT			\$1,395,711,410
<u>OVERLAPPING TAX INCREMENT DEBT (Successor Agencies):</u>	\$154,678,505	100. %	\$154,678,505
TOTAL DIRECT DEBT			\$174,250,600
TOTAL GROSS OVERLAPPING DEBT			\$7,346,918,317
TOTAL NET OVERLAPPING DEBT			\$7,342,560,738
GROSS COMBINED TOTAL DEBT			\$7,521,168,917 (3)
NET COMBINED TOTAL DEBT			\$7,516,811,338

- (1) The percentage of overlapping debt applicable to the district is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the district divided by the district's total taxable assessed value.
- (2) Excludes accreted value of capital appreciation bonds.
- (3) Excludes tax and revenue anticipation notes, revenue, mortgage revenue and non-bonded capital lease obligations.

Ratios to 2022-23 Assessed Valuation:

Direct Debt (\$82,680,000)	0.02%
Total Direct and Overlapping Tax and Assessment Debt	1.57%
Total Direct Debt (\$174,250,600)	0.05%
Gross Combined Total Debt	1.97%
Net Combined Total Debt	1.97%

Ratios to Redevelopment Successor Agency Incremental Valuation (\$22,198,751,374):

Total Overlapping Tax Increment Debt	0.70%
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AB:(\$625)

Midpeninsula Regional Open Space District

Legal Debt Margin Information

Last Ten Fiscal Years

(amounts expressed in thousands)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Assessed Valuation:										
Assessed value subject to debt levy	\$ 183,976,034	\$ 195,005,584	\$ 214,740,668	\$ 231,940,459	\$ 250,718,954	\$ 270,535,736	\$ 295,787,770	\$ 317,768,958	\$ 332,919,688	\$ 358,792,030
Total assessed valuation	183,976,034	195,005,584	214,740,668	231,940,459	250,718,954	270,535,736	295,787,770	317,768,958	332,919,688	358,792,030
Debt Applicable to Limitation:										
Total debt	2,188	6,973	9,087	20,475	26,839	25,567	24,263	23,026	21,661	20,308
Less: amount available for repayment	-	-	3,116	2,194	5,785	6,776	4,814	4,283	4,283	4,701
Total debt applicable to limitation	2,188	6,973	5,971	18,281	21,054	18,791	19,449	18,743	17,378	15,607
Legal Debt Margin:										
Bonded debt limit (5% AV)	9,198,802	9,750,279	10,737,033	11,597,023	12,535,948	13,526,787	14,789,389	15,888,448	16,645,984	17,939,602
Debt applicable to limitation	2,188	6,973	5,971	18,281	21,054	18,791	19,449	18,743	17,378	15,607
Legal debt margin	\$ 9,196,614	\$ 9,743,306	\$ 10,731,062	\$ 11,578,742	\$ 12,514,894	\$ 13,507,996	\$ 14,769,940	\$ 15,869,705	\$ 16,628,606	\$ 17,923,995

Under California Government Code Section 61126 (b) the Midpeninsula Regional Open Space District shall not incur bonded indebtedness that exceeds 15% of the total assessed property value.

Midpeninsula Regional Open Space District

Ratios of Outstanding Debt

Last Ten Fiscal Years

(amounts expressed in thousands, except per-capita amount)

Fiscal Year	General Obligation Bonds	Lease Revenue Bonds	Refunding Bonds	Bond Premiums	Notes Payable	Total	Taxable Assessed Value (AV)	Percentage of Taxable AV	Percentage of Personal Income	Per Capita
2014	-	51,021	50,665	2,188	36,285	140,159	183,976,034	0.076%	0.083%	53.06
2015	-	20,385	49,935	6,973	59,271	136,564	195,005,584	0.070%	0.074%	51.08
2016	45,000	20,290	47,300	9,087	58,698	180,375	214,740,668	0.084%	0.092%	66.92
2017	44,225	1,080	57,410	20,475	58,761	181,951	231,940,459	0.078%	0.085%	67.23
2018	104,570	930	78,870	26,839	34,466	245,675	250,718,954	0.098%	0.105%	90.50
2019	102,880	750	75,460	25,567	33,749	238,406	270,535,736	0.088%	0.096%	87.78
2020	98,290	535	72,435	24,263	32,971	228,494	295,787,770	0.077%	0.086%	84.12
2021	94,890	285	69,060	23,026	32,134	219,395	317,768,958	0.069%	0.073%	82.90
2022	92,025	-	65,535	21,661	31,252	210,473	332,919,687	0.063%	*	79.53
2023	82,680	-	61,530	20,308	28,806	210,473	358,792,030	0.059%	*	80.22

* Information not available

Source: Annual Financial Report

(1) Details regarding the District's outstanding debt can be found in the notes to the financial statements.

(2) Refer to the Demographics Statistics for personal income and population data.

Midpeninsula Regional Open Space District

Demographic and Economic Statistics

Last Ten Fiscal Years

County of Santa Clara

Fiscal Year	Population ¹ (January 1st)	Personal Income ² (in millions)	Per Capita Personal Income ²	Median Age ³	School Enrollment ⁴	County Unemployment Rate ⁵
2014	1,887,079	141,874	74,883	37.0	276,175	6.1%
2015	1,911,670	158,729	82,756	37.2	276,689	4.6%
2016	1,928,438	170,673	88,920	37.0	274,948	4.0%
2017	1,937,008	190,002	98,032	37.1	273,264	3.5%
2018	1,943,579	209,020	107,877	37.2	271,400	2.9%
2019	1,944,733	223,625	115,997	37.4	267,224	2.6%
2020	1,945,166	235,835	123,661	37.2	263,449	10.7%
2021	1,907,693	261,565	138,724	38.2	253,625	5.2%
2022	1,894,783	*	*	38.3	241,326	2.2%
2023	1,886,079	*	*	*	236,428	3.0%

County of San Mateo

Calendar Year	Population ¹ (January 1st)	Personal Income ² (in millions)	Per Capita Personal Income ²	Median Age ³	School Enrollment ⁴	County Unemployment Rate ⁵
2014	754,234	71,027	93,802	39.4	94,567	4.2%
2015	761,621	78,525	102,639	39.8	95,187	3.3%
2016	767,099	81,448	106,115	39.5	95,502	3.3%
2017	769,401	89,223	116,077	39.9	95,620	2.9%
2018	770,927	96,306	125,332	39.9	95,103	2.5%
2019	771,160	101,056	132,133	39.9	94,234	2.2%
2020	771,061	107,559	141,841	39.8	93,554	10.8%
2021	751,596	118,420	160,485	40.8	90,315	5.0%
2022	744,662	*	*	41.4	86,442	2.1%
2023	737,644	*	*	*	84,836	2.6%

* Information not available

Data Sources

¹ State of California Department of Finance - <https://www.dof.ca.gov/Forecasting/Demographics/Estimates/e-4/2010-21/>

² U.S. Department of Commerce Bureau of Economic Analysis (includes retroactive revisions)

³ U.S. Census Bureau, American Community Survey

⁴ State of California Department of Education

⁵ State of California Employment Development Department, Labor Market Division (includes retroactive revisions)

Midpeninsula Regional Open Space District

Capital Asset Statistics by Function

Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Land:										
Number of preserves	26	26	26	26	26	26	26	26	26	27
Acreage:										
Santa Clara County	33,158.80	33,259.21	33,366.71	33,449.99	33,628.15	33,631.06	33,631.06	33,943.56	33,985.32	34,127.05
San Mateo County	28,977.86	29,063.13	29,452.58	29,643.96	29,664.41	29,854.41	30,636.85	31,010.37	31,010.37	40,610.10
Santa Cruz County	2,004.18	2,004.18	2,004.18	2,004.18	2,004.18	2,004.18	2,004.18	2,004.18	2,004.18	2,004.18
less: easements and life estates held by other parties	(1,825.88)	(1,825.88)	(1,825.88)	(1,825.88)	(1,802.88)	(1,802.88)	(1,802.88)	(1,802.88)	(1,802.88)	(4,542.85)
Total	62,314.96	62,500.64	62,997.59	63,272.25	63,493.86	63,686.77	64,469.21	65,155.23	65,196.99	72,198.48
Facilities:										
Administrative office	1	1	1	1	1	1	1	1	1	1
Field/patrol offices	2	2	2	2	3	3	3	4	4	4
Visitor Center	2	2	2	2	2	2	2	1	1	1
Vehicles & Equipment:										
Patrol vehicles	41	38	37	42	36	34	33	36	36	38
Service vehicles	5	8	10	13	10	11	14	13	10	10
Maintenance vehicles	13	16	19	25	29	31	31	31	32	33
Administrative vehicles	n/a	n/a	n/a	n/a	13	13	15	15	15	15
Motorcycles/ATVs/Electric bicycles	13	13	13	13	27	27	32	21	25	27
Bulldozers/excavators/tractors	21	21	23	23	20	23	23	23	31	33
Dump trucks	4	5	5	5	4	6	11	11	11	11
Water Truck	2	2	2	2	2	2	2	2	2	2
Trailers	n/a	n/a	n/a	n/a	25	27	31	30	32	35
Chippers/mowers	4	4	5	5	5	5	5	3	3	6

Source: Midpenninsula Regional Open Space District

Notes: Starting fiscal year (FY) 2015-16 the District changed from a fiscal year end date of March 31st to June 30th.

As a result, FY2015-16 is a fifteen (15) month period rather than a twelve (12) month period.

Beginning with FY2017-18 the District is using a new system for classifying and tracking vehicles and equipment.

Midpeninsula Regional Open Space District

Principal Employers
Most Current Year and Nine Years Ago

County of Santa Clara

Employer	2023			2014		
	Number of Employees ¹	Rank	Percentage of Total Employment	Number of Employees ²	Rank	Percentage of Total Employment
Google LLC	41,665	1	4.10%	15,000	3	1.71%
Apple Computer, Inc.	25,000	2	2.46%	11,000	6	1.25%
Tesla Motors Inc.	22,000	3	2.16%	*		*
County of Santa Clara	20,912	4	2.06%	16,408	2	1.87%
Stanford University	15,750	5	1.55%	14,641	4	1.66%
Stanford Health Care	15,708	6	1.54%	8,451	7	0.96%
Kaiser Permanente Northern California	14,675	7	1.44%	13,500	5	1.53%
Cisco Systems Inc.	10,847	8	1.07%	16,819	1	1.91%
Applied Materials Inc	8,500	9	0.84%			
City of San Jose	7,627	10	0.75%	5,650	10	0.64%
Intel Corporation	*		*	5,800	9	0.66%
Lockheed Martin Space Systems Co.	*		*	6,400	8	0.73%
Total	182,684		17.97%	113,669		12.92%

County of San Mateo

Employer	2022 ⁴			2014		
	Number of Employees	Rank	Percentage of Total Employment	Number of Employees ³	Rank	Percentage of Total Employment
Meta (Facebook, Inc.)	15,407	1	3.51%	3,957	5	0.96%
Genentech Inc.	12,000	2	2.73%	9,800	2	2.37%
Oracle Corp.	9,149	3	2.08%	6,750	3	1.63%
United Airlines	7,894	4	1.80%	10,000	1	2.42%
County of San Mateo	5,705	5	1.30%	5,472	4	1.32%
Gilead Sciences, Inc.	4,190	6	0.95%	3,115	8	0.75%
YouTube	2,384	7	0.54%			
Sony Interactive Entertainment	1,855	8	0.42%			
Alaska Airlines	1,591	9	0.36%			
Electronic Arts Inc	1,478	10	0.34%			
Visa, Inc.				3,500	7	0.85%
Kaiser Permanente				3,900	6	0.94%
Mills-Peninsula Health Services				2,500	9	0.61%
Safeway Inc.						
San Mateo Community Cikkege				2,285	10	0.55%
Total	61,653		14.03%	51,279		12.40%

* Information not available

Source:

¹ County of Santa Clara Finance Department FY 2021-22 ACFR

² County of Santa Clara Finance Department FY2013-14 ACFR

³ County of San Mateo Finance Department FY2013-14 ACFR

⁴ County of San Mateo Finance Department FY2021-22 ACFR

Midpeninsula Regional Open Space District

Full-time Equivalent District Government Employees by Function
Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Office of the General Manager	4.00	5.00	6.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00
Real Property	5.00	6.00	4.00	4.00	5.00	5.00	5.00	5.00	5.00	5.00
Planning	14.00	14.00	13.00	10.50	10.50	10.50	10.50	10.50	10.50	11.00
Engineering & Construction	N/A	N/A	N/A	5.50	7.50	7.50	7.50	7.50	7.50	7.00
Public Affairs	9.00	11.00	12.00	8.00	7.00	6.00	8.00	7.00	7.00	7.00
Administration										
Reception	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Finance	4.75	4.75	5.25	9.25	9.25	9.25	10.25	10.25	11.25	13.25
Human Resources	3.50	5.50	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Information Technology ¹	2.50	2.50	5.50	7.50	7.00	8.00	8.00	8.00	8.00	8.00
Operations										
Administration	6.00	6.00	6.00	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Patrol	28.00	31.00	32.00	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Land/Facilities Maintenance	26.00	28.30	30.30	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Resource Management ²	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Land & Facilities	N/A	N/A	N/A	49.30	55.30	56.30	57.30	57.30	59.30	62.30
Visitor Services	N/A	N/A	N/A	41.90	39.90	41.90	42.90	42.90	43.90	45.90
General Counsel	2.50	2.50	2.50	2.50	2.50	3.50	3.50	4.00	4.00	4.00
Natural Resources ²	8.00	9.00	10.00	11.00	10.00	10.00	11.00	11.00	11.00	12.00
Total	114.25	126.55	134.55	165.45	169.95	173.95	179.95	179.45	183.45	191.45

Source: Midpeninsula Regional Open Space District

Notes: Starting fiscal year (FY) 2015-16 the District changed from a fiscal year end date of March 31st to June 30th. As a result, FY2015-16 is a fifteen (15) month period rather than a twelve (12) month period.

¹ In 2015, the GIS function was integrated into Information Technology from the Planning Department

² In 2012, the Resource Management function under the Operations Department became the Natural Resources Department

During 2015, the District underwent a complete reorganization which became effective during FY 2016-17. As part of the reorganization, the Planning Department was split with a new Engineering & Construction Department, a portion of Real Property and Operations became the new Land & Facilities Department, and part of Public Affairs and Operations/Patrol became the new Visitor Services Department.

Midpeninsula Regional Open Space District

Operating Indicators by Function

Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Manager										
Board meetings	35	33	31	31	44	32	28	36	36	31
Resolutions adopted	39	61	61	40	46	47	43	45	45	43
Real Property										
Acres preserved										
Santa Clara County	152.01	100.41	107.50	83.28	178.18	2.11	-	312.50	41.76	102.30
San Mateo County	309.37	393.26	81.45	191.38	20.46	190.00	782.44	374.52	-	5,107.45
Public Affairs										
Stewardship volunteer hours	13,579	14,354	15,839	17,440	16,088	15,910	10,296	7,778	7,778	8,341
Interpretation/education docent hours	4,718	5,828	4,462	4,697	4,320	4,438	975	20	1,585	4,389
Website visits	359,432	418,748	429,891	487,215	589,280	524,387	782,003	788,683	570,880	553,067
Bicycle Accident	30	20	26	19	37	13	30	33	23	30
Equestrian Accident	-	1	2	-	-	1	3	4	5	-
Hiking/Running Accident	22	20	14	37	40	11	25	35	27	19
Other first aid	15	25	26	23	31	13	29	31	29	9
Search & rescue	5	8	3	4	2	2	4	2	2	7
Vehicle Accident	14	19	14	17	50	15	47	41	34	46
Fire	16	9	10	9	13	4	7	10	5	9
HazMat	1	1	6	1	3	1	1	1	-	-
Citation/Juvenile Contact Report	617	825	767	678	592	405	387	438	558	244
Parking Citation	584	700	645	836	870	375	1,027	1,144	953	635
Arrests	1	4	3	2	-	2	2	1	-	2
Day Permits	1,521	2,154	2,541	2,530	2,676	2,417	1,350	1,388	2,375	2,436
Multi-day permits	306	306	321	366	419	361	313	330	337	327
Camping permits	393	476	573	613	570	571	441	855	784	632

Source: Midpenninsula Regional Open Space District

Notes: Starting fiscal year (FY) 2015-16 the District changed from a fiscal year end date of March 31st to June 30th.

As a result, FY2015-16 is a fifteen (15) month period rather than a twelve (12) month period.



Other Independent Auditor's Reports



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors
of the Midpeninsula Regional Open Space District
Los Altos, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Midpeninsula Regional Open Space District (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 6, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and



Chavan and Associates, LLP
Certified Public Accountants

material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

C & A LLP

December 6, 2023
Morgan Hill, California



El Corte de Madera Creek Open Space Preserve by Liv Ames

Cover Photos

Top photo: Rancho San Antonio Open Space Preserve by Hal Svendsen

Second row, left to right

Los Trancos Open Space Preserve by Dan McLean

Monte Bello Open Space Preserve by P. Chan

Fremont Older Open Space Preserve by Richard Kumaishi



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